



270 Lamarche Avenue

Plan of Subdivision

TIA Step 5 – Final TIA Report

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TIA Plan Reports

On 14 June 2017, the Council of the City of Ottawa adopted new Transportation Impact Assessment (TIA) Guidelines. In adopting the guidelines, Council established a requirement for those preparing and delivering transportation impact assessments and reports to sign a letter of certification.

Individuals submitting TIA reports will be responsible for all aspects of development-related transportation assessment and reporting, and undertaking such work, in accordance and compliance with the City of Ottawa's Official Plan, the Transportation Master Plan and the Transportation Impact Assessment (2017) Guidelines.

By submitting the attached TIA report (and any associated documents) and signing this document, the individual acknowledges that s/he meets the four criteria listed below.

CERTIFICATION

1. I have reviewed and have a sound understanding of the objectives, needs and requirements of the City of Ottawa's Official Plan, Transportation Master Plan and the Transportation Impact Assessment (2017) Guidelines;
2. I have a sound knowledge of industry standard practice with respect to the preparation of transportation impact assessment reports, including multi modal level of service review;
3. I have substantial experience (more than 5 years) in undertaking and delivering transportation impact studies (analysis, reporting and geometric design) with strong background knowledge in transportation planning, engineering or traffic operations; and
4. I am either a licensed¹ or registered² professional in good standing, whose field of expertise [check appropriate field(s)] is either transportation engineering or transportation planning .

1,2 License of registration body that oversees the profession is required to have a code of conduct and ethics guidelines that will ensure appropriate conduct and representation for transportation planning and/or transportation engineering works.

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TIA Strategy Report

Parsons has been retained by Lépine Corp. (Lépine) to prepare a Transportation Impact Assessment (TIA) in support of a Zoning By-Law Amendment (ZBLA) and Plan of Subdivision (PoS) Application for a new residential focused development located at 270 Lamarche (former 3490 Innes Road) in the Orléans Ward. This document follows the new TIA process, as outlined in the City Transportation Impact Assessment (TIA) Guidelines (2017).

The applicant originally submitted a TIA in support of a ZBLA on February 13, 2020. Since that time, Lépine has developed four (4) different development proposals that significantly reduce the scale and density to better align with the ultimate vision for the property. A Step 4 report reflecting this downscaling in size was submitted in October 2021. This report represents Step 5 – Final TIA Report that addresses four different rounds of comments relating to transportation implications from Step 4.

1. Screening Form

The screening form confirmed the need for a TIA Report based on the Trip Generation trigger, given that the proposed development consists of more than 89 residential apartment units; the Location trigger given that the development is located within a future cycling spine route, transit priority corridor with isolated measures and is within the Innes Arterial Mainstreet Design Priority Area (DPA); and the Safety trigger given that the proposed driveway is within the influence of potential future signalized intersection at Lamarche/Innes and one of the development proposals includes a drive-thru facility. The Screening Form and City of Ottawa comment correspondence has been provided in **Appendix A**.

2. Scoping Report

2.1. Existing and Planned Conditions

2.1.1. PROPOSED DEVELOPMENT

The proposed development is located at the municipal addresses of 270 Lamarche Avenue (formerly 3490 Innes Road), on the southwest corner of the Lamarche/Innes intersection. The site is currently occupied by small scale commercial properties, including an insurance company, food truck, mini-put facility and driving range. The proposed study area includes the intersections of Orléans/Innes, Pagé/Innes, Lamarche/Innes, Boyer/Innes, and roadway segments adjacent to site or between intersections as shown in **Figure 1**. More details regarding the study area elements can be found in **Section 2.1.2**.

Figure 1: Local Context



The subject site is currently zoned as a Developmental Reserve area (DR), which has a maximum buildable height of 11m, which triggers the re-zoning application to allow a higher maximum building height and development size.

There are four (4) development proposal options being considered by Lépine, which have been summarized below.

Option 1:

Eight (8) residential buildings, 7-storeys high consisting of 873 residential units.

Option 2:

Five (5) residential buildings, 7-storeys high consisting of 525 residential units and commercial uses fronting Innes Road which could include a grocery store, a retail store, a gas station and drive-thru facilities.

Option 3:

Six (6) residential buildings, 7-storeys high consisting of 623 residential units and a long-term care facility with 325 chambers.

Option 4:

Three (3) residential buildings, 7-storeys high consisting of 275 residential units, commercial uses fronting Innes Road which could include a grocery store, a retail store, a gas station and drive-thru facilities, and a long-term care facility with 325 chambers.

For the purpose of this report, the options considered to have the greatest impact on the adjacent road network were assessed. A preliminary review of the four development proposals confirmed that either Option 1 or Option 2 would have the largest vehicular traffic impact on the adjacent road network in the AM and PM peak hours compared to Options 3 and 4.

*For this reason, the adjacent road network and trip generation analysis in **Section 3.1** was only assessed for Options 1 and 2.*

Full buildout of the proposed development is expected by 2031. In all cases, the site is expected to be constructed in 3 phases (labelled Zones), from south to north. For the purposes of a ZBLA and Plan of Subdivision Application, the TIA will assess the transportation implications at full buildout only. The subsequent Site Plan Control Applications will trigger additional TIAs focusing on the individual Phases and corresponding road network implications.

The latest development proposals for Options 1 and 2 are shown in **Figure 2** and **Figure 3** respectively. The figures below are conceptual plans, the proposed new municipal road as shown does not reflect the current design. A more detailed discussion of this road, including the current design plan, is provided in **Section 4.1**.

Figure 2: Proposed Site Plan - Option 1

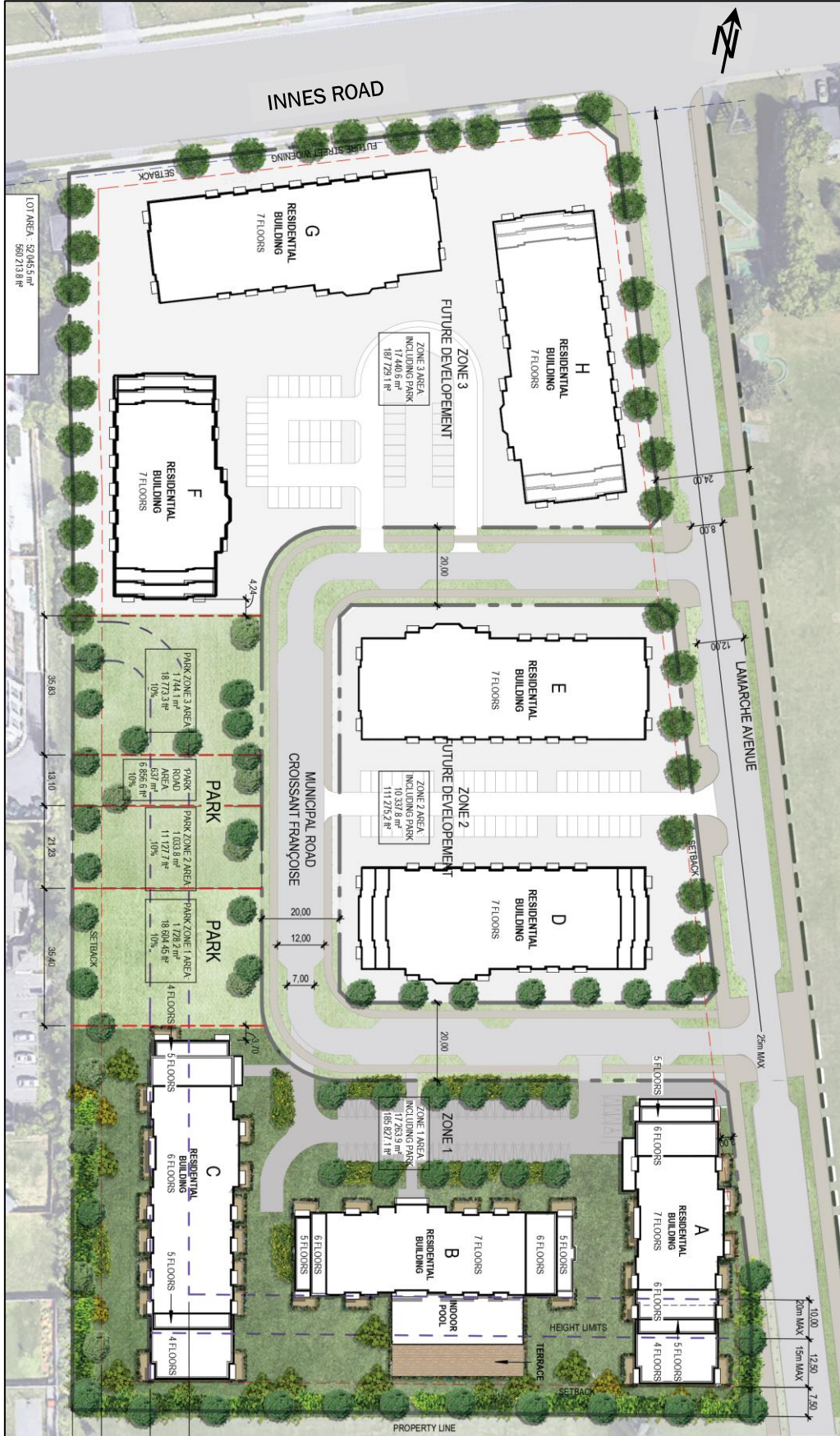


Figure 3: Proposed Site Plan - Option 2



2.1.2. EXISTING CONDITIONS

Area Road Network

Innes Road is an east-west arterial roadway with a 4-lane cross-section and auxiliary turn lanes at major intersections. It extends from St. Laurent Boulevard in the west to Dunning Road in the east. Beyond St. Laurent Boulevard, Innes Road continues as Industrial Avenue, and beyond Dunning Road, it continues as Beaton Road. Within the study area, the posted speed limit is 60 km/h.

Orléans Boulevard is a north-south arterial roadway that extends from Navan Road in the south to Cairine Wilson Secondary School in the north. The posted speed limit is 50 km/h south of Innes Road and 60 km/h north of Innes Road. Within the study area, Orléans Boulevard has a four-lane cross-section with auxiliary turn lanes provided at major intersections. South of Silverbirch Street, Orléans Boulevard has a two-lane cross-section.

Pagé Road is a north-south collector roadway south of Innes Road and a local roadway north of Innes Road. Within the study area, it has a two-lane cross-section with auxiliary turn lanes provided at major intersections. The posted speed limit is 40 km/h.

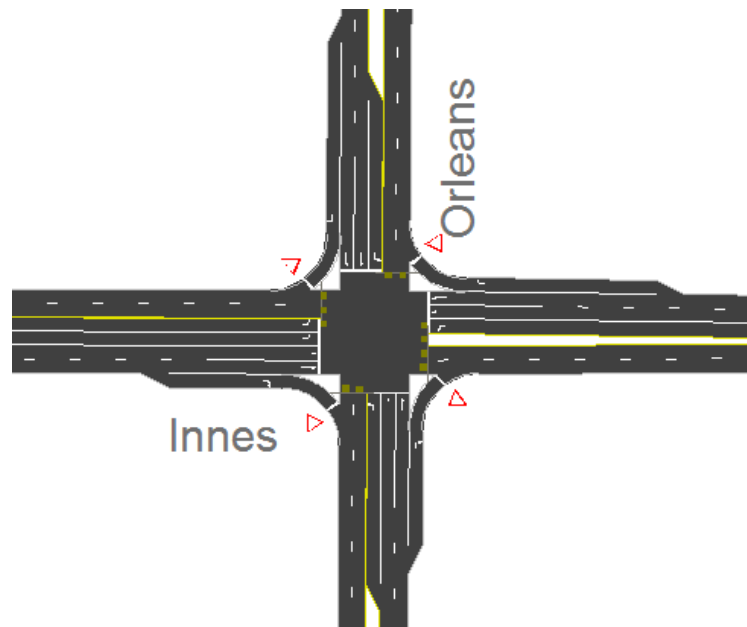
Lamarche Avenue is a north-south collector roadway that extends approximately 850m south from Innes Road. There is no other connection at this time to the wider municipal road network besides Innes Road. This roadway has been partially built with a two-lane cross-section with no auxiliary turn lanes provided at Innes Road. The posted speed limit is assumed 50 km/h.

Boyer Road is a north-south local roadway that has been segmented in multiple locations to prevent cut-through traffic. There is no connection to or from Boyer Road and Innes except for active transportation. South of Innes Road, it functions as a driveway to commercial stores such as U-Haul and a car wash.

Existing Study Area Intersections

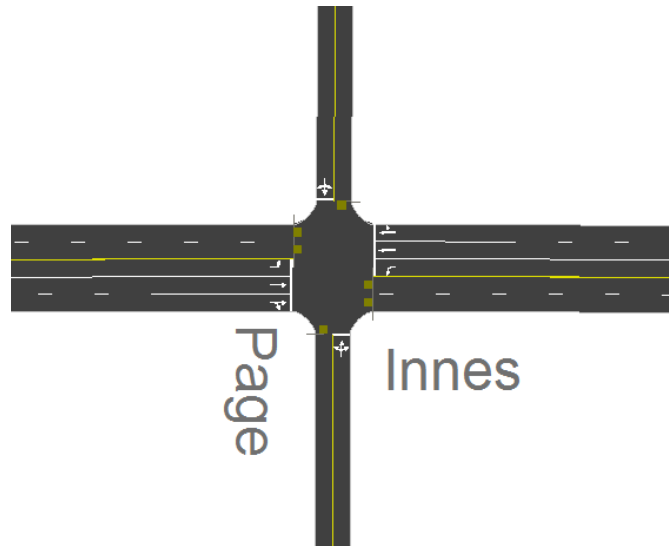
Orléans/Innes

The Orléans/ Innes intersection is a four-legged signalized intersection. The eastbound approach consists of dual left-turn lanes, two through lanes and a channelized right-turn lane. The westbound approach consists of a single left-turn lane, two through lanes, and a channelized right-turn lane. The north and southbound approaches both consist of a single left-turn lane, two through lanes and a channelized right-turn lane. All movements are permitted at this location.



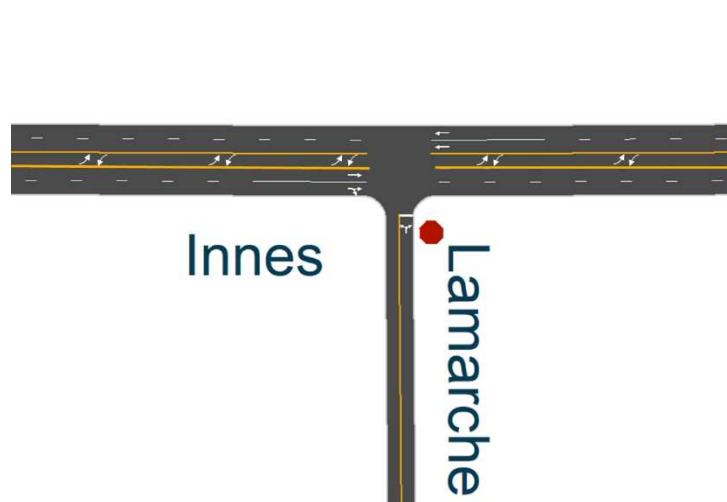
Pagé/Innes

The Pagé/Innes intersection is a four-legged signalized intersection. The west and eastbound approaches both consist of a single left-turn lane, a through lane and a shared through/right-turn lane. The north and southbound approaches both consist of a single full-movement lane. All movements are permitted at this location.



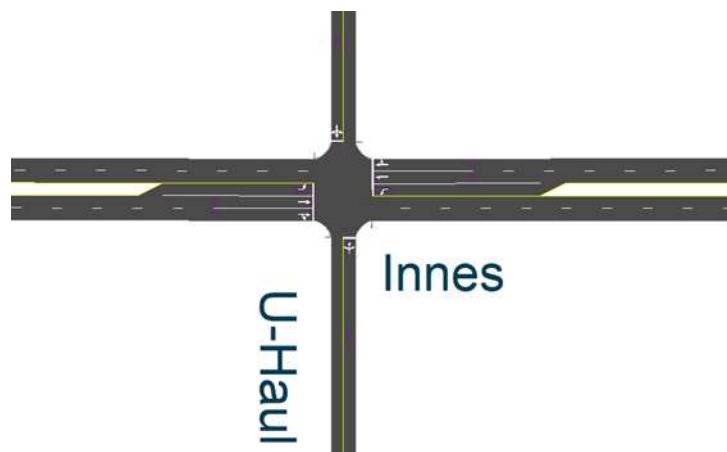
Lamarche/Innes

The Lamarche/Innes intersection is a three-legged unsignalized intersection with a STOP control on Lamarche. The eastbound approach consists of a through lane and a through-right lane. The westbound approach consists of a double through lane. The northbound approach consists of a single all movement lane. There is a two-way center left-turn lane for the east and westbound movements. All movements are permitted at this location.



U-Haul – Boyer/Innes

The U-Haul – Boyer/Innes access (former BMR access and referred to Boyer/Innes herein) intersection is a four-legged signalized intersection. The west and eastbound approaches both consist of a single left-turn lane, a through lane and a shared through/right-turn lane. The north and southbound approaches both consist of a single full-movement lane. All movements are permitted at this location.



Existing Driveways to Adjacent Developments

There are multiple existing driveways along Innes Road between Pagé Road and Boyer Road. The existing driveways as shown in **Figure 4** include:

- Access Driveways to Innes Road on north side:

- 3496 Innes – two accesses to a small shopping plaza with a gas bar and approximately 40 parking stalls (135m & 200m west of Lamarche/Innes)
- 3493 to 3581 Innes – private driveways to single detached homes (from 90m west of to 135m east of Lamarche/Innes intersection. 3523 Innes almost lines up with Lamarche)
- 3591 Innes – access to Lepage Osteopathic Clinic, which has parking for approximately 22 vehicles (155m east of Lamarche/Innes)
- 3605 Innes – two accesses to a Bell maintenance building. Though there is parking in the back, it is not normally accessible via Innes Road (180m & 210m east of Lamarche/Innes)
- Access Driveways to Innes Road on south side:
 - 3484 Innes – private driveway to single detached home (within site boundaries, site access will be removed with new development)
 - 3490 Innes – access to driving range, insurance company and food truck. Multiple parking accessible via two driveways (within site boundaries, site access will be removed with new development)
 - 3554 to 3564 Innes – private driveways to single detached homes (from just east of the site to 120m east of Lamarche/Innes intersection)
 - 245 Lamarche – access to a school bus storage facility with multiple parking stalls (135m east of Lamarche/Innes intersection)
 - 3592 Innes - private driveway to single detached home (155m east of Lamarche/Innes)

Figure 4: Existing Driveways Adjacent to Development



Existing Area Traffic Management Measures

Below are the known existing area traffic management measures within the study area:

- Sidewalk facilities with some crosswalks including high-visibility zebra stripes at the intersection of Orléans/Innes and share the road with cyclist sign (further details in following section);
- Red light camera at Orléans/Innes intersection;
- Channelized right-turns at Orléans/Innes intersection;
- On-street parking on Lamarche Avenue and Pagé Road;
- Cul-de-sac treatment on Boyer Road to prevent shortcutting; and,
- Speed bumps on Pagé Road;

Pedestrian/Cycling Network

Sidewalk facilities near the site are provided along both sides of Innes Road, Orléans Boulevard and Pagé Road (north of Innes Road, sidewalks are provided along the west side of Pagé Road only). A multi-use pathway was recently constructed on the west side of Lamarche Avenue, and a future sidewalk is planned on the east side of Lamarche Avenue.

According to the City's Existing Cycling Network, Pagé Road and Boyer Road are classified as suggested routes. Dedicated bicycle facilities are currently provided in the form of bike lanes in both directions along Innes Road.

Transit Network

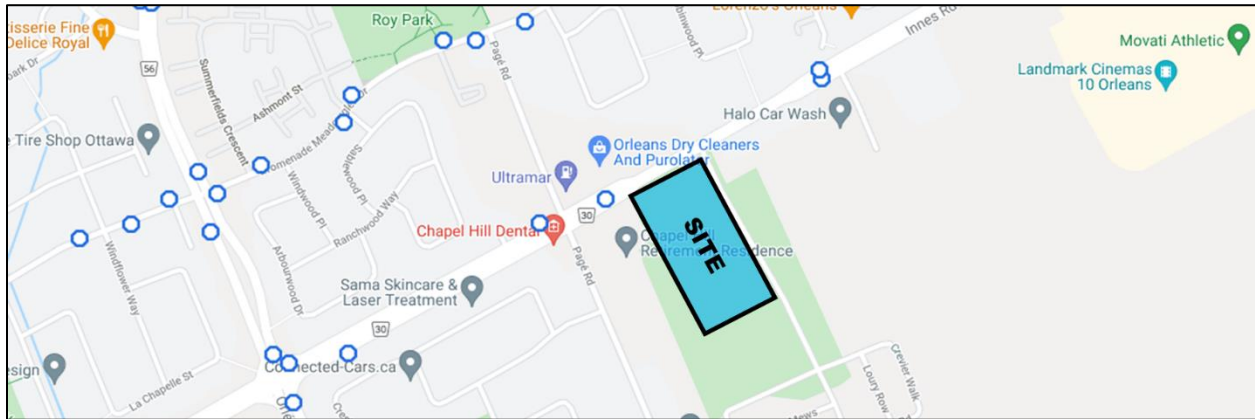
The transit network for the study area is illustrated in **Figure 5** with nearby transit stops shown in **Figure 6**. The following OC Transpo routes currently operate within 600m walking distance to the site:

- **Route #25 (La Cité <-> Millennium):** identified by OC Transpo as a “Frequent Route”, this route operates at a frequency of every 15 minutes or less on weekdays and operates 7 days a week. Route #25 provides quick connection to the Confederation LRT Line at Blair Station and provides connection to La Cité Collegial. Bus stops for this route are available on both sides of Innes Road, less than 200m from the site to the east or the west of Lamarche/Innes as seen in **Figure 6**.
- **Route #231 (Blair <-> Hurdman):** identified by OC Transpo as a “Connexion Route”, this route provides convenient connection to the Confederation LRT Line during weekday peak periods only. Bus stops for this route are available on both sides of Meadowglen Drive, approximately 550m from the site.
- **Route #131 (Chapel Hill <-> Place D’Orléans):** identified by OC Transpo as a “Local Route”, this route operates on customized routing and schedules, to serve destinations such as Place D’Orléans Station which is on the BRT Transitway (future LRT by 2025) and provides connection to local amenities in Orléans. Route #131 operates at an average rate of every 30 minutes during weekdays. Bus stops for this route are available on both sides of Meadowglen Drive, approximately 550m from the site.

Figure 5: Area Transit Network



Figure 6: Nearby Transit Stops



Existing Peak Hour Travel Demands

The existing peak hour vehicle and active transportation traffic volumes within the study area are illustrated in **Figure 7** and **Figure 8** respectively. These volumes were obtained from the City of Ottawa (2017 and 2019 counts pre-COVID-19 conditions). Count data has been provided in **Appendix B**.

The City did not have peak hour turning movement data at the Lamarche/Innes intersection, which was needed to account for residential development (Caivan Lands) south of the proposed site. A site visit confirmed that approximately 75% of the Caivan residences had been constructed and are currently occupied. Parsons completed a turning movement count at this intersection in August 2021, which was used to inform the trip distribution/patterns, not the trip generation due to the ongoing COVID pandemic conditions that would underrepresent vehicle traffic volumes.

Therefore, the total number of trips generated by the Caivan Lands at full buildout were still based on trip generation estimates provided in the 2016 TIA Report by Parsons (more detail provided in **Section 2.1.3**). These estimates were then factored by 75% to represent the existing buildout of the Caivan Lands at the time of the counts.

Historically, TIA's completed for adjacent developments in the area have assumed a strong traffic draw to/from the west, based on the assumption that primary employment location for local residents is downtown. The most recent counts at Lamarche/Innes suggested a more balanced traffic distribution east and west, which supports the 2011 NCR Household Origin-Destination Survey that reports approximately 46% of outbound trips and 78% of inbound trips stay within Orléans.

This more balanced trip distribution was applied to the Caivan Lands trip generation estimates (at 75% buildout) to represent existing peak hour traffic volumes at the Lamarche/Innes intersection. This same trip distribution was also applied to the proposed development trip generation estimates, as discussed in **Section 3.1.2**.

Figure 7: Existing Peak Hour Traffic Volumes (Balanced)

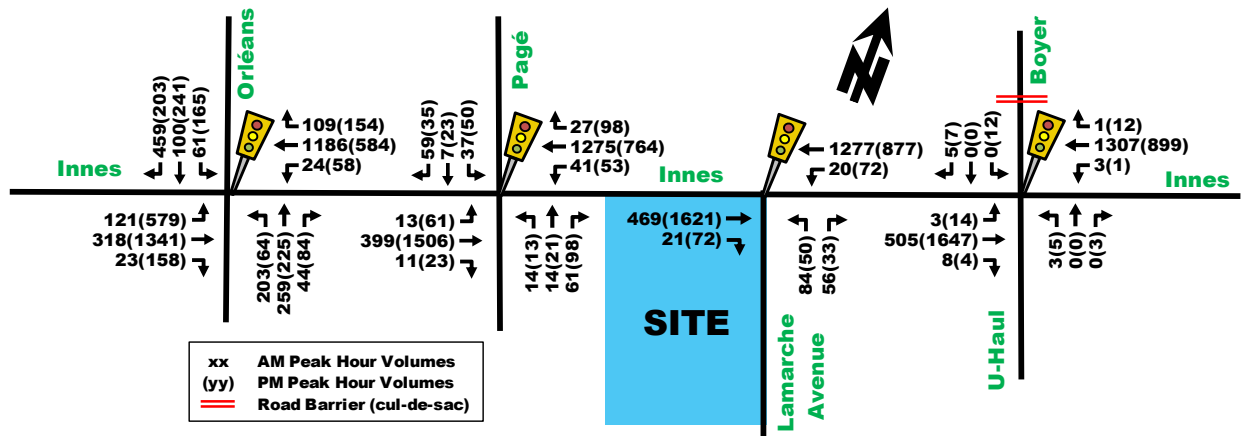
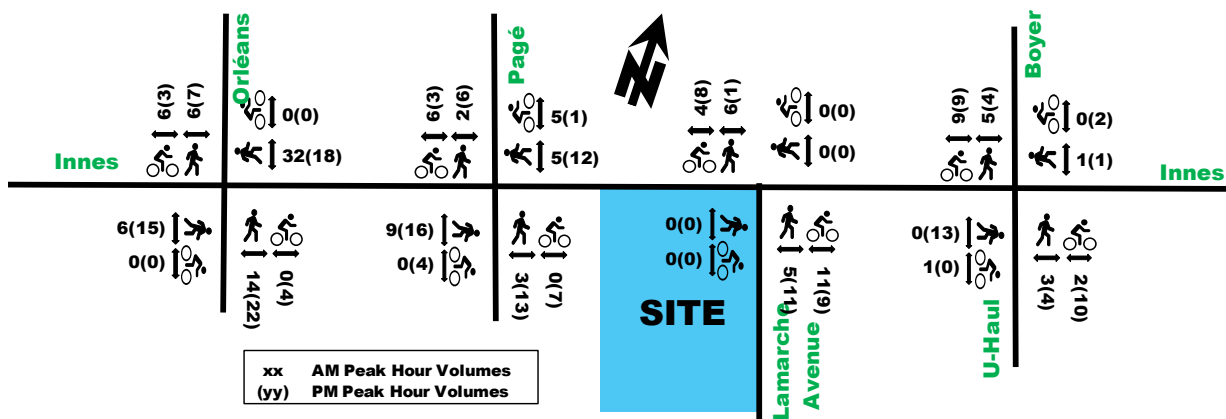


Figure 8: Existing Peak Hour Pedestrian/Cycling Volumes



Existing Road Safety Conditions

A five-year collision history data (2015-2019, inclusive) was requested and obtained from the City of Ottawa for all intersections and road segments within the study area. Upon analyzing the collision data, the total number of collisions observed within the study area was determined to be 136 collisions within the past five-years. Within the study area, the quantity of collisions at each location has occurred at a rate of:

- Orléans/Innes: 68
- Pagé/Innes: 31
- Lamarche/Innes: 0
- Boyer/Innes: 5
- Mid-Block Orléans-Innes: 9
- Mid-block Innes-Pagé: 8
- Mid-block Pagé-Boyer: 15

To help quantify the relative safety risk at intersections within the study area, an industry standard unit of measure for assessing collisions at an intersection was used based on the number collisions per million entering vehicles (MEV). An MEV value greater than 1.00 indicates a relatively high frequency of collisions; however, it does not explain the type or severity of collision. A secondary analysis is done to determine the severity of collision by representing the number of personal injuries as a percentage of the total number of collisions at a given intersection.

A high propensity (MEV > 1.00 or %PIR > 30%) would signal a potential intersection design deficiency or other contributing factor, such as poor intersection geometry, blind spots, poor lighting, excessive speeds, high amount of entry/exit driveways etc.

Intersections that met the MEV or PIR threshold include:

- Pagé/Innes – 0.60 Collisions/MEV with 32% causing injury. Total of 31 collisions with 11 (45%) of all collisions involving rear end, 6 (19%) of all collisions involving turning movements, 5 (16%) involving single motor vehicle other, 3 (10%) involving angle, 2 (6%) sideswipe and 1 (3%) other.

Overall, Pagé/Innes does not have a high propensity to collisions (medium MEV of 0.6), but it was observed that of the 31 collisions, 3 involved pedestrians and 1 involved a cyclist, all which led to non-fatal injuries. Of the 4 collisions with active transportation modes, 3 of them occurred from motorists failing to yield to them and 1 was categorized as ‘unknown’.

This intersection does not have a contemporary design that meets AODA standards. The City may consider pedestrian and cycling enhancements as part of the life-cycle of this corridor – such as ladder crosswalks and TWSIs, which may help reduce the risk of pedestrian collisions.

Intersections that did not meet the MEV or PIR threshold and do not warrant further analysis include:

- Orléans/Innes – 0.93 Collisions/MEV with 28% causing injury. Total of 68 collisions with 35 (51%) of all collisions involving rear end. Of the 35 rear end collisions, 22 (63%) occurred from vehicles following too close and 20 of 35 rear end collisions (57% occurred with vehicles travelling east or westbound on Innes Road
- Boyer/Innes – 0.10 Collisions/MEV with 20% causing injury. Total of 5 collisions with 3 (60%) of all collisions involving rear end
- Lamarche/Innes – No collision registered at this intersection

Other collisions within the study area include:

- There was a total of 32 collisions between intersections (mid-block segments), with the majority, 15 (47%) of them occurring on Innes Road between Pagé/Innes and Boyer/Innes. All mid-block segment collisions experienced PIR of less than 30% and none involved active transportation modes
- Out of all collisions, only 1 (<1%) involved cyclists and it occurred at the intersection of Pagé/Innes
- There was a total of 6 registered collisions with pedestrians (4% of all collisions), 3 occurring at Orléans/Innes and 3 at Pagé/Innes

Many of the collisions noted above are reflective of the sheer volume of vehicle traffic on Innes Road, to which there are limited mitigation options. Over time, the City should consider more contemporary designs along the entire corridor to meet AODA compliance and prioritize active modes (i.e. complete streets approach) to help reduce risks to pedestrians and cyclists.

The source collision data as provided by the City of Ottawa and related analysis is provided as **Appendix C**.

2.1.3. PLANNED CONDITIONS

Planned Study Area Transportation Network Changes

Transit Network

Within Ottawa’s 2013 Transportation Master Plan (TMP) affordable network as shown in **Figure 9**, Innes Road is proposed a transit priority corridor with isolated measures between Blair Road and Millennium, passing through adjacent to the site. Additionally, a transit priority corridor is envisioned from Blair LRT Station to Frank Kenny Road, which includes isolated measures and BRT treatments as recommended by the TMP.

At the moment, no Environmental Assessments (EA) have been completed for the Innes Road segment adjacent to the site. The corridor between Blair LRT Station and Brian Coburn Park and Ride have been conducted as two separate studies, one expanding from Blair LRT Station to Innes Road (referred to as Blair Road Widening for

Transit Priority EA Study¹) and the other from Innes Road to Brian Coburn Park and Ride (referred to as Brian Coburn / Cumberland Transitway EA Study²).

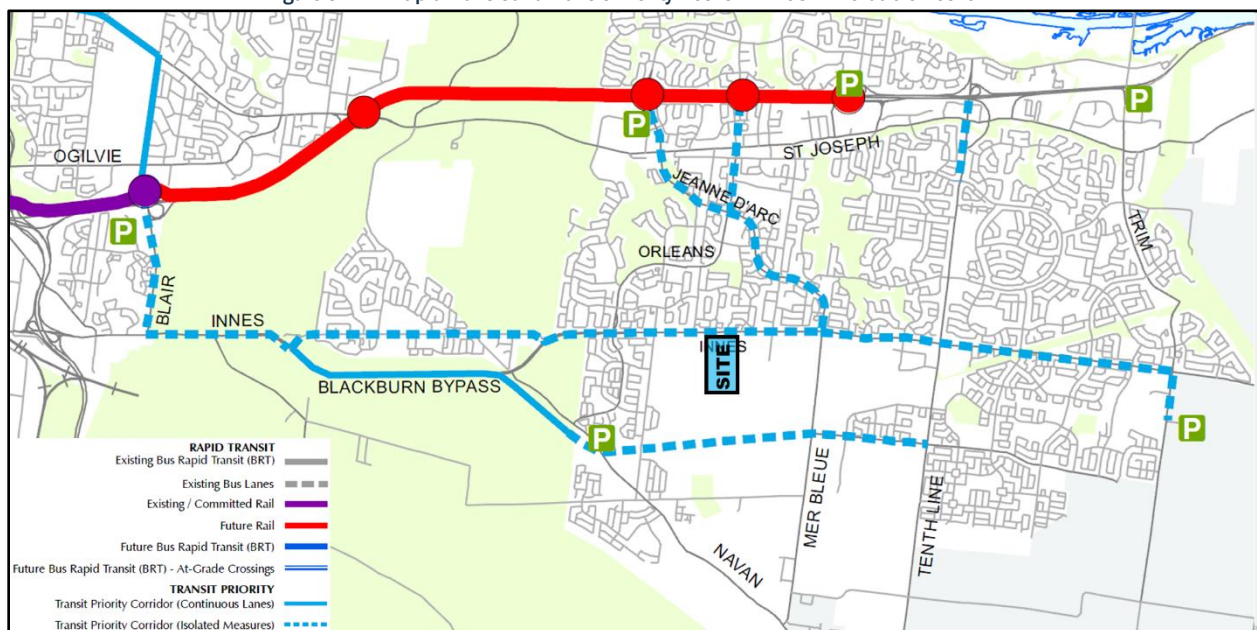
The Blair Road Widening EA has been completed and approved. The study proposes widening Blair Road to provide transit facilities from Blair LRT Station to the transit lanes and future BRT proposed from Innes Road to Brian Coburn Park and Ride and eventually Frank Kenny Road. The affordable network and interim conditions suggest transit signal priority and queue jumps, with an ultimate concept having exclusive bus lanes through a combination of road widening north of Ogilvie Road and conversion of existing traffic lanes south of Ogilvie Road.

The Brian Coburn / Cumberland Transitway EA Study proposes an interim and ultimate design developed by the city, with the interim phase proposed to be built within the 2031 horizon based on the affordable network. The interim measures consist of widening Innes Road for 2km from Blair Road to the east, with peak period bus lanes and shared transit priority with HOV lanes as well as localized queue jump lanes at the intersection of Blackburn Hamlet Bypass and Navan Road. Additionally, a 4m MUP on the north side of Blackburn Hamlet Bypass is proposed with this phase. The ultimate design envisions fully excluding transitway (BRT) from Blair LRT Station to Frank Kenny Road. This EA study is still ongoing. The latest interim and ultimate design plans have been provided in **Appendix D**.

Lastly, the City of Ottawa is currently building the Stage 2 LRT Extension, approximately 3km north of the site along Highway 174. Stage 2 is a package of three extensions – south, east, and west – totaling 44 km of new rail and 24 new LRT stations.

The network concept within the TMP is shown in **Figure 10**.

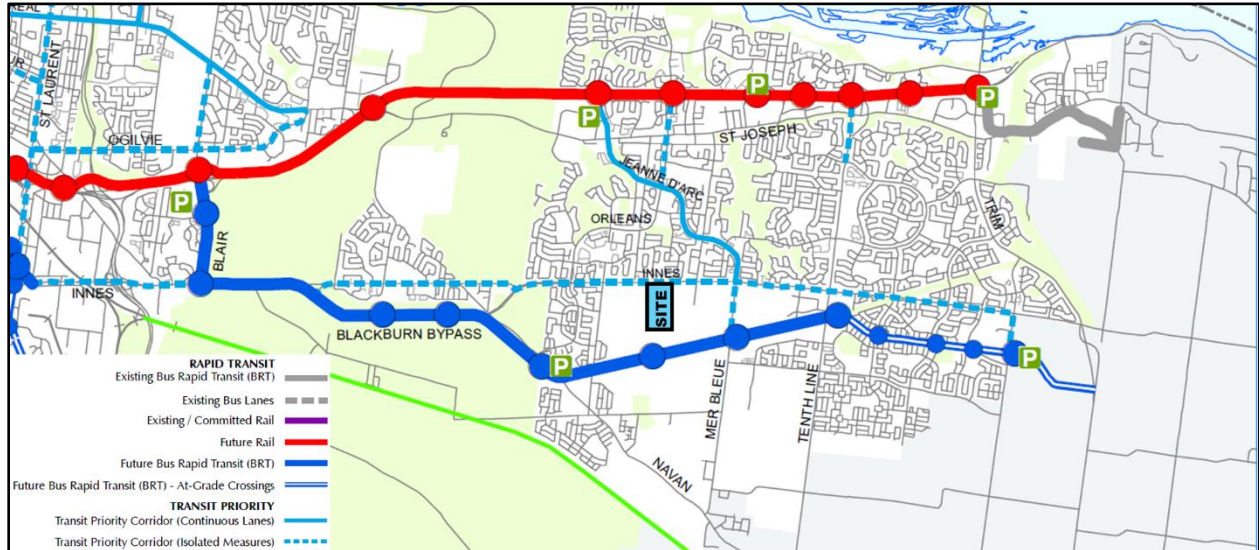
Figure 9: TMP Rapid Transit and Transit Priority Network – 2031 Affordable Network



¹ <https://ottawa.ca/en/parking-roads-and-travel/transportation-planning/completed-projects/blair-road-widening-transit-priority-innes-road-blair-lrt-station-stand-alone-environmental-assessment-study#section-b66372cb-0792-4bff-953f-b0c298d4b3e6>

² <https://ottawa.ca/en/city-hall/public-engagement/projects/brian-coburn-extension-cumberland-transitway-westerly-alternate-corridor-ea-study#section-f1e5323f-d0c3-4c94-8fba-9f86ad711426>

Figure 10: TMP Rapid Transit and Transit Priority Network – 2031 Network Concept



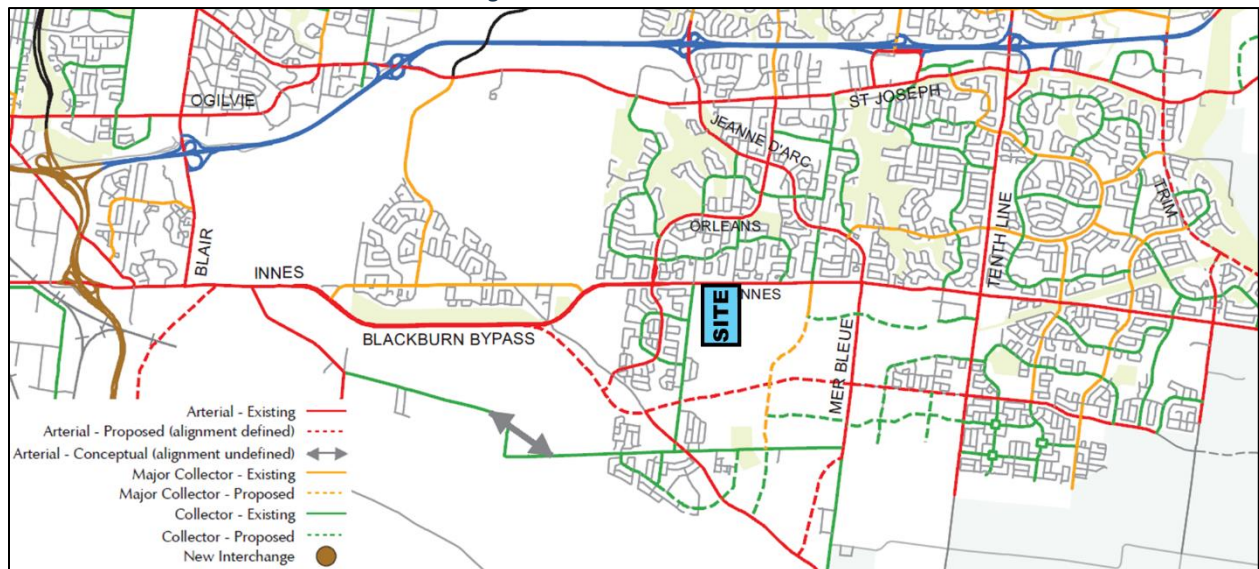
Road Network

New or extension of existing roads have been identified within the study area in the city’s 2013 Transportation Master Plan (TMP) urban road network site, as depicted in **Figure 11**. These roads include Frank Bender Street (major north-south collector), Harvest Valley Avenue (east-west collector) extensions and the Blackburn Bypass connecting to Brian Coburn Boulevard.

The Vanguard Drive extension is currently underway (east-west collector), which will extend from Lanthier Drive in the east to Mer Bleue Road in the west and will serve as one of the primary east-west collectors through the proposed Orléans Industrial Park.

Brian Coburn Boulevard was constructed in 2018. The most recent draft site plans for 3604 Innes Road and the East Urban Community Mixed Use Centre propose road connections to Lamarche Avenue and the Boyer/Innes intersection. Further detail has been provided below within this section, in the “Other Area Developments” subsection.

Figure 11: TMP Urban Road Network



Cycling Network

Within the Ottawa Ultimate Cycling Network, Innes Road and Pagé Road are classified as ‘spine bike routes.’ Orléans Boulevard, Boyer Road and Meadowglen Drive are classified as ‘local bike routes.’ There is a major pathway proposed east of the site connecting Innes Road to the major pathway on the north side of Brian Coburn Boulevard. **Figure 12** depicts the future cycling network.

Figure 12: Future ‘Ultimate Cycling Network’



Other Area Developments

The following section outlines adjacent developments in the general area that were considered in the TIA. The criteria for inclusion of other area developments are either approved developments or developments that have an active planning application that are generally within a 1-km radius of the subject site. **Figure 13** illustrates the location and relative size of relevant other area developments.

Figure 13: Other Area Developments



1 – 3443 Innes

A 6-storey mixed use building is proposed at this location, with 35 residential units and ground floor commercial. A TIA prepared by Novatech in December 2017, projects approximately 30 new two-way trips. These trips will be layered on to background volume trips.

2 – 245-275 Lamarche

The proposed development consists of 103 townhomes and 68 back-to-back residential dwellings. A TIA prepared by CGH in July 2022, projects approximately 50 to 60 new two-way trips for the AM and PM peaks respectively. These trips will be layered on to background volume trips.

3 – 3490 Innes (Caivan Lands)

The Caivan Plan of Subdivision consists of approximately 534 residential units which have access to Innes Road via Lamarche Avenue, south of the proposed development. The majority of the Caivan Lands is already constructed and occupied (approximately 75% at time of traffic counts; August 2021), which has been added to the existing traffic volumes.

The remaining 25% of forecasted traffic volumes based on the 2016 TIA Report will be added to the future background forecasts.

4 – 3604 Innes

A plan for subdivision, Glenview Residential Development, consisting of approximately 457 dwellings, including 180 single-detached homes, 109 townhouse units and 168 stacked townhouses. This development plans on having two road connections to Lamarche Avenue south of this proposed development and connects to future East Urban Community (see ‘other area development #6’).

A TIA prepared by Novatech in October 2019, projects approximately 200 to 260 new two-way trips for the AM and PM peak periods respectively. It is assumed that this development will be fully built out by 2028. These trips will be layered on to background volume trips.

5 – 3636 Innes

A self-storage building is proposed for this site. Given the low number of forecasted new vehicle trips and the new site uses having a lower trip generation than existing site uses, it is not anticipated to have any adverse effects on the study road network.

6 – 3817 Innes

Three apartment buildings ranging from 3 to 5-storeys high are proposed at this location with a combined 97 residential rental units. A TIA prepared by D.J Halpenny & Associates in March 2021, projects approximately 35 to 45 new two-way trips for the AM and PM peak hours respectively. These trips will be layered on to background volume trips.

7 – East Urban Community Mixed Use Centre Community Design Plan

The city council has approved the guide to the long-term growth and development for the East Urban Community Mixed Use Centre (EUC). The Community Design Plan (CDP) area is located between Mer Bleue Road, the hydro corridor, Brian Coburn Boulevard and 3604 Innes Road development. The aim of the CDP is to create a mixed used community with an area of approximately 570 hectares.

The latest site plan, provided in **Appendix E**, proposes approximately 2,040 dwellings (340 single homes, 529 townhomes, 114 back-to-back townhomes and 1,060 apartment units) along with an employment area consisting of approximately 830 new jobs. A TIA prepared by CastleGlenn Consultants in April 2021 (EUC TIA), projects approximately 2,120 new two-way trips, distributed to the surrounding road network via multiple new accesses, including connection to Vanguard Drive Extension/Mer Bleue, Fern Casey/Brian Coburn, Frank Bender/Innes and 3 local road connections to the 3604 Innes development which also connects to Lamarche Avenue as seen in **Figure 14**.

The first phase for this project was estimated by 2037, which is well beyond the analysis horizon set in this study. However, a high-level sensitivity analysis was completed in **Section 4.9.2** to identify potential impacts if the first phase of the EUC lands were completed.

Figure 14: Future Road Network Based on EUC CDP



2.2. Study Area and Time Periods

Full buildout of the proposed residential development is planned by 2031. Given that 2031 exceeds the TMP ultimate horizon, only this horizon year without a full buildout plus five years will be analyzed, using the weekday

morning and afternoon peak hour time periods. Lamarche/Innes will also be considered with the EUC Phase 1 anticipated by 2037.

Proposed study area intersections and boundary roads are outlined below and highlighted in **Figure 15**.

- Orléans/Innes intersection;
- Pagé/Innes intersection;
- Lamarche/Innes intersection;
- Boyer/Innes intersection;
- Along Innes Road adjacent to the site; and,
- Along Lamarche Ave adjacent to the site.

Figure 15: Study Area Boundaries and Intersections



2.3. Exemption Review

The following modules/elements of the TIA process recommended to be exempt in the subsequent steps of the TIA process, based on the City's TIA guidelines and the subject site:

Table 1: Exemptions Review Summary

Module	Element	Exemption Consideration
4.1 Development Design	4.1.2 Circulation and Access	Only required for Site Plan Application (SPA)
4.2 Parking	All Elements	Only required for SPA. The parking is expected to meet By-Law requirements once a Site Plan Application (SPA) is submitted

3. Forecasting Report

3.1. Development Generated Travel Demand

3.1.1. TRIP GENERATION AND MODE SHARES

As discussed in **Section 2.1.1**, Lépine has prepared four (4) different development Options. Among these four, Options 1 (all residential) and 2 (mixed-use: residential and commercial) were expected to be the highest vehicular trip generators. The following section completes trip generation process for Options 1 and 2.

Trip generation rates for Options 1 and 2 were obtained from the City's 2020 TRANS Trip Generation Manual Report for residential uses and ITE's Trip Generation Manual 10th edition for commercial uses. These rates have been summarized in **Table 2**.

In Option 2, Lépine envisions a grocery store, gas station and a coffee shop to be the prominent commercial tenants on site. The remaining general commercial uses have not been defined at this time.

Table 2: 2020 TRANS Residential Trip Generation Rates Options 1 & 2

Land Use	Data Source	Size	Trip Rates	
			AM Peak	PM Peak
Option 1				
High-Rise Apartments	TRANS 2020	873 units	T = 0.80(du)	T = 0.90(du)
Option 2				
High-Rise Apartments	TRANS 2020	525 units	T = 0.80(du)	T = 0.90(du)
Shopping Center	ITE 820	10,631 ft ²	T = 0.94(x)	T = 3.81(x)
Grocery Store	ITE 850	26,905 ft ²	T = 3.82(x)	Ln(T) = 0.75Ln(x) + 3.21
Coffee Shop with Drive-Thru	ITE 937	2,217 ft ²	T = 88.99(x)	T = 43.38(x)
Gas Bar	ITE 945	1,550 ft ²	T = 75.99(x)	T = 88.35(x)

Note: T = Average Vehicle Trip Ends; du = dwelling units; x = size of land use in 1,000 ft²

For this development, the Shopping Centre land use trip generation rates was used to represent retail components not already associated with a specific tenant within the site. This was considered a conservative assumption given the typical vehicular demand for a shopping center typically exceeds that of ancillary retail uses in a mixed-use development.

The total number of person trips generated by the residential elements within Option 1 and 2 of the development during the morning and afternoon peak periods can be found in **Table 3**.

Table 3: Option 1 & 2 Residential Unit Peak Period Person Trip Generation

Land Use	Dwelling Units	AM Peak Period Person Trips	PM Peak Period Person Trips
Option 1 Residential	873	698	786
Option 2 Residential	525	420	473

The standard analysis time periods, the morning and afternoon peak hours, were used. The 2020 TRANS Manual provides peak periods rates, which require conversion to the peak hour. Table 4 within the 2020 TRANS Manual includes factors for converting peak periods into peak hour traffic volumes as seen in **Table 4**. Note that conversion factors for passenger trips were assumed to be the same as auto driver.

Table 4: Peak Period to Peak Hour Conversion Factor (2020 TRANS Manual)

Travel Mode	Peak Period to Peak Hour Conversion Factors	
	AM	PM
Auto Driver	0.48	0.44
Passenger	0.48	0.44
Transit	0.55	0.47
Bike	0.58	0.48
Walk	0.58	0.52

Mode Share Assumptions

The same mode share assumptions were applied to residential uses in Option 1 and 2. The residential land use mode shares in the TRANS 2020 Trip Generation Manual for the Orléans district (suburban context) were considered too conservative given the site's proximity to a transit priority corridor and higher density character.

- TMP Affordable Network, transit priority (isolated measures) on Innes Road adjacent to the site (no EA has been prepared yet)
- TMP Affordable Network, transit priority (isolated measures) on Blair Road from Blair LRT Station to Innes/Blair (Blair Road Widening for Transit Priority EA Study approved, potential for future BRT)
- TMP Affordable Network, transit priority (continuous measures) on Blackburn Bypass from Innes/Blair to Navan/Brian Coburn Park and Ride (Brian Coburn / Cumberland Transitway EA Study ongoing).
- TMP Network Concept, Cumberland Transitway - BRT (date and status uncertain).
- Mer-Bleue Expansion CDP suggests possible transit services connecting Innes Road to Vanguard Drive extension via Lamarche Avenue adjacent to the site.

Therefore, the 2031 mode share assumptions for the proposed development were adjusted to reflect lower anticipated auto-driver mode share, and higher transit mode share for residential uses compared to the TRANS

model mode share assumptions as shown in **Table 5**. The proposed mode shares are consistent with the mode shares within the EUC.

Table 5: Residential Mode Share Comparison – TRANS vs Proposed Mode Share

Travel Mode	TRANS Residential Mode Shares		Proposed Residential Mode Share (AM & PM)	Rationale
	AM	PM		
Auto Driver	54%	61%	45%	Given the close proximity to transit and commercial services, the auto driver and passenger mode splits are forecasted to be lower than other areas of Orléans.
Auto Passenger	7%	12%	8%	
Transit	29%	21%	35%	Development is located in close proximity to major bus route #25 (former #94). Innes Road is in the TMP's affordable network for transit priority with major updates in transit services in the near future.
Cycling	0%	0%	2%	This is consistent with the 2020 TRANS active travel for High-Rise in Orléans (table 8).
Walking	10%	6%	10%	

Option 2 also includes commercial uses. Table 13 in the TRANS 2020 Manual suggests an auto-driver mode share of 77% in the AM peak and 71% in the PM peak for Orléans. Similarly, the mixed-use character and proximity to a transit priority corridor presents some opportunities for higher-than-average transit use, but understanding this is still a suburban area, the proposed auto-driver reduction was not significant. The proposed commercial use mode share assumptions are shown in **Table 6**.

Table 6: Proposed Commercial Use Mode Share Assumptions

Land Use	Travel Mode	TRANS Mode Share		Proposed Mode Share	Rationale
		AM	PM		
Gas Bar	Driver	77%	71%	100%	It is assumed that all trips will be car oriented
Shopping Center, Grocery Store & Coffee Shop with Drive-Thru	Driver	77%	71%	70%	70% driver mode share is a slight reduction from TRANS for Orléans commercial to account for nearby transit and higher density
	Passenger	14%	20%	15%	Rounded average for AM and PM mode share
	Transit	3%	2%	7%	Increase due to nearby frequent transit route #25
	Non-Motorized	6%	6%	8%	Near Innes Road cycling facilities and generally higher density part of Orléans

Option 1 – Residential Focused

Option 1 includes 873 residential units housed within 8 buildings varying between 6- and 7-storeys. As previously shown in **Table 3**, Option 1 is expected to generate approximately 700 and 785 new person trips during the AM and PM peak periods. Applying the proposed mode shares from **Table 5**, the peak period person trips were assigned to different modes to estimate the number of trips by mode. The resulting peak period trips based on TRANS mode shares for Orléans and proposed mode shares are shown in **Table 7** and **Table 8** respectively.

Table 7: Option 1 Residential Peak Period Trips - TRANS 2020 Mode Shares

Travel Mode	AM Peak Period		PM Peak Period	
	Mode Share	Trips per Mode	Mode Share	Trips per Mode
Auto Driver	54%	377	61%	479
Auto Passenger	7%	49	12%	94
Transit	29%	202	21%	165
Cycling	0%	0	0%	0
Walking	10%	70	6%	47
Total Person Trips	100%	698	100%	786

Table 8: Option 1 Residential Peak Period Trips - Proposed Mode Shares

Travel Mode	AM Peak Period		PM Peak Period	
	Mode Share	Trips per Mode	Mode Share	Trips per Mode
Auto Driver	45%	314	45%	354
Auto Passenger	8%	56	8%	63
Transit	35%	244	35%	275
Cycling	2%	14	2%	16
Walking	10%	70	10%	79
Total Person Trips	100%	698	100%	786

Using the TRANS peak period to peak hour conversion rates from **Table 4**, the residential peak period trips in **Table 7** and **Table 8** were converted to peak hour trips. Table 9 within the TRANS 2020 Manual was used to determine the inbound and outbound splits from the site during their respective peak hour. The site generated residential peak hour trips generated based on TRANS 2020 Orléans mode share and proposed mode shares have been summarized in **Table 9** and **Table 10** respectively.

Table 9: Option 1 Residential Peak Hour Trips - TRANS 2020 Mode Shares

Travel Mode	Mode Share	AM Peak (Person Trips/h)			Mode Share	PM Peak (Person Trips/h)		
		In	Out	Total		In	Out	Total
Auto Driver	54%	56	125	181	61%	122	89	211
Auto Passenger	7%	7	16	23	12%	24	17	42
Transit	29%	35	77	111	21%	45	33	78
Cycling	0%	0	0	0	0%	0	0	0
Walking	10%	13	28	40	6%	14	10	25
Total Person Trips	100%	111	246	356	100%	205	149	355
Total 'New' Residential Auto Trips		56	125	181	-	122	89	211

Table 10: Option 1 Residential Peak Hour Trips - Proposed Mode Shares

Travel Mode	Mode Share	AM Peak (Person Trips/h)			Mode Share	PM Peak (Person Trips/h)		
		In	Out	Total		In	Out	Total
Auto Driver	45%	47	104	151	45%	90	65	156
Auto Passenger	8%	8	18	27	8%	16	12	28
Transit	35%	42	93	134	35%	75	54	129
Cycling	2%	3	6	8	2%	4	3	8
Walking	10%	13	28	40	10%	24	17	41
Total Person Trips	100%	113	249	361	100%	209	151	361
Total 'New' Residential Auto Trips		47	104	151	-	90	66	156

As shown in **Table 10**, Option 1 is expected to generate approximately 360 morning and afternoon peak hour two-way person trips, of which includes approximately 150 to 155 new vehicle trips, approximately 130 to 135 new transit trips, and approximately 50 new active mode trips.

Option 2 – Mixed Use: Residential and Commercial Uses

Option 2 proposes 525 residential units housed within 5 buildings varying between 6 and 7-storeys, approximately 26,900 ft² grocery store, 10,600 ft² retail store (treated as a small shopping center), a 2,200 ft² drive-thru (assumed a coffee shop with drive-thru facilities as envisioned by developer) and a 1,550 ft² gas bar.

As previously shown in **Table 3**, Option 2 is expected to generate approximately 420 and 475 new residential person trips during the AM and PM peak periods. Applying the proposed mode shares from **Table 5**, the peak period person trips were assigned to different modes to estimate the number of trips by mode. The resulting peak period trips based on TRANS mode shares for Orléans and proposed mode shares are shown in **Table 11** and **Table 12** respectively.

Table 11: Option 2 Residential Peak Period Trips - TRANS 2020 Mode Shares

Travel Mode	AM Peak Period		PM Peak Period	
	Mode Share	Person Trip	Mode Share	Person Trips
Auto Driver	54%	227	61%	289
Auto Passenger	7%	29	12%	57
Transit	29%	122	21%	99
Cycling	0%	0	0%	0
Walking	10%	42	6%	28
Total Person Trips	100%	420	100%	473

Table 12: Option 2 Residential Peak Period Trips - Proposed Mode Shares

Travel Mode	AM Peak Period		PM Peak Period	
	Mode Share	Person Trip	Mode Share	Person Trips
Auto Driver	45%	189	45%	213
Auto Passenger	8%	34	8%	38
Transit	35%	147	35%	166
Cycling	2%	8	2%	9
Walking	10%	42	10%	47
Total Person Trips	100%	420	100%	473

Option 2 includes a mix of residential and commercial uses, thus an internal reduction rate was also applied to the trip generation analysis based on mixed-use parameters described in Section 6.5 of the ITE Trip Generation Manual 3rd Edition, to account for multi-purpose trips where users travel between different land uses on site. The base calculation for determining the quantity of the “internal” reduction has been provided in **Appendix F**. There were no studies available for mixed-use interactions with a gas station.

Using the TRANS peak period to peak hour conversion rates from **Table 4**, the residential peak period trips in **Table 11** and **Table 12** were converted to peak hour trips. Table 9 within the TRANS 2020 Manual was used to determine the inbound and outbound splits from the site during their respective peak hour. The site generated residential peak hour trips based on TRANS 2020 Orléans mode share and proposed mode shares have been summarized in **Table 13** and **Table 14** respectively.

Table 13: Option 2 Residential Peak Hour Trips - TRANS 2020 Mode Shares

Travel Mode	Mode Share	AM Peak (Person Trips/h)			Mode Share	PM Peak (Person Trips/h)		
		In	Out	Total		In	Out	Total
Auto Driver	54%	31	59	90	61%	32	34	66
<i>Pre-Internal Reduction</i>		34	75	109		74	53	127
<i>Vehicles Reduced</i>		-3	-16	-19		-42	-19	-61
Auto Passenger	7%	4	10	14	12%	14	10	25
Transit	29%	21	46	67	21%	27	20	47
Cycling	0%	0	0	0	0%	0	0	0
Walking	10%	8	17	24	6%	9	6	15
Total Person Trips	100%	67	148	214	100%	124	89	213
Total 'New' Residential Auto Trips		31	59	90	-	32	34	66

Table 14: Option 2 Residential Peak Hour Trips - Proposed Mode Shares

Travel Mode	Mode Share	AM Peak (Person Trips/h)			Mode Share	PM Peak (Person Trips/h)		
		In	Out	Total		In	Out	Total
Auto Driver	45%	26	49	75	45%	22	20	42
<i>Pre-Internal Reduction</i>		28	63	91		55	39	94
<i>Vehicles Reduced</i>		-2	-14	-16		-33	-19	-52
Auto Passenger	8%	5	11	16	8%	10	7	17
Transit	35%	25	56	81	35%	45	33	78
Cycling	2%	2	3	5	2%	3	2	5
Walking	10%	8	17	24	10%	14	10	25
Total Person Trips	100%	68	150	217	100%	126	91	217
Total 'New' Residential Auto Trips		26	49	75	-	22	20	42

The trip generation rates for commercial uses from **Table 2** were used along with the proposed sizes for each commercial land use and respective mode share as described in **Table 6** to estimate new commercial trips as shown in **Tables 15 to 18**.

Pass-by trips were also considered for commercial uses. Pass-by trips are intermediate trips along an established route adjacent to the subject site, such as a trip to a gas station on the road between home and work. These are not considered 'new' trips, but existing trips already on the network. Appendix E of the ITE Trip Generation Manual 3rd edition was used to determine pass-by rates.

Since there were no pass-by studies conducted for a coffee shop with sit down space and a drive-thru facility, a hybrid between a coffee shop with drive-thru with no sit-down facilities (89% pass-by AM and PM) and a fast-food restaurant with drive-thru facilities (49% AM and 50% PM pass-by) was used. Pass-by trips were calculated after the internal reduction factor was applied.

Table 15: Option 2 – Shopping Center Peak Hour Trips by Mode

Travel Mode	Mode Share	AM Peak (Person Trips/hr)			PM Peak (Person Trips/hr)		
		In	Out	Total	In	Out	Total
Auto Driver	70%	6	4	10	13	15	28
<i>Pre-Internal Reduction</i>		6	4	10	17	20	37
<i>Vehicles Reduced</i>		0	0	0	-4	-5	-9
Auto Passenger	15%	2	1	3	4	5	9
Transit	7%	0	0	0	2	1	3
Non-motorized	8%	0	0	0	1	2	3
Total Person Trips	100%	8	5	13	24	28	52
Less Pass-by 0% AM (34% PM)		0	0	0	-5	-5	-10
Total 'New' Shopping Auto Trips		6	4	10	8	10	18

Table 16: Option 2 – Grocery Store Peak Hour Trips by Mode

Travel Mode	Mode Share	AM Peak (Person Trips/hr)			PM Peak (Person Trips/hr)		
		In	Out	Total	In	Out	Total
Auto Driver	70%	42	38	80	106	97	203
<i>Pre-Internal Reduction</i>		47	46	93	134	129	263
<i>Vehicles Reduced</i>		-5	-8	-13	-28	-32	-60
Auto Passenger	15%	11	10	21	29	28	57
Transit	7%	4	4	8	13	13	26
Non-motorized	8%	5	5	10	15	14	29
Total Person Trips	100%	67	65	132	191	184	375
Less Pass-by 0% AM (36% PM)		0	0	0	-37	-37	-74
Total 'New' Grocery Auto Trips		42	38	80	69	60	129

Table 17: Option 2 – Coffee Shop with Drive-Thru Peak Hour Trips by Mode

Travel Mode	Mode Share	AM Peak (Person Trips/hr)			PM Peak (Person Trips/hr)		
		In	Out	Total	In	Out	Total
Auto Driver	70%	71	82	153	26	18	44
<i>Pre-Internal Reduction</i>		91	87	178	43	44	87
<i>Vehicles Reduced</i>		-20	-5	-25	-17	-26	-43
Auto Passenger	15%	19	19	38	10	10	20
Transit	7%	9	9	18	4	4	8
Non-motorized	8%	10	9	19	4	4	8
Total Person Trips	100%	129	124	253	61	62	123
Less Pass-by 75% AM (75% PM)		-57	-57	-114	-17	-17	-34
Total 'New' Coffee Shop Auto Trips		14	25	39	9	1	10

Table 18: Option 2 – Gas Bar Peak Hour Trips by Mode

Travel Mode	Mode Share	AM Peak (Person Trips/hr)			PM Peak (Person Trips/hr)		
		In	Out	Total	In	Out	Total
Auto Driver	100%	90	61	151	89	86	175
Auto Passenger	0%	0	0	0	0	0	0
Transit	0%	0	0	0	0	0	0
Non-motorized	0%	0	0	0	0	0	0
Total Person Trips	100%	90	61	151	89	86	175
Less Pass-by 62% AM (56% PM)		-47	-47	-94	-49	-49	-98
Total 'New' Gas Bar Auto Trips		43	14	57	40	37	77

The combined trip generation of all commercial uses (Tables 15 to 18) has been summarized in Table 19.

Table 19: Option 2 –Peak Hour Trips by Mode – All Commercial Uses Combined

Travel Mode	AM Peak (Person Trips/hr)			PM Peak (Person Trips/hr)		
	In	Out	Total	In	Out	Total
Auto Driver	209	185	394	234	216	450
<i>Pre-Internal Reduction</i>	234	198	432	283	279	562
<i>Vehicles Reduced</i>	-25	-13	-38	-49	-63	-112
Auto Passenger	32	30	62	43	43	86
Transit	13	13	26	19	18	37
Non-motorized	15	14	29	20	20	40
Total Person Trips	294	255	549	365	360	725
Less Pass-by	-104	-104	-208	-108	-108	-216
Total 'New' Commercial Auto Trips	105	81	186	126	108	234

The total site generated trips (combining residential and commercial trip generation) for Option 2 based on TRANS 2020 mode share projections and the proposed mode share assumptions are provided in Table 20 and Table 21 respectively.

Table 20: Option 2 – Total Peak Hour Trips - TRANS 2020 Mode Shares

Travel Mode	AM Peak (Person Trips/hr)			PM Peak (Person Trips/hr)		
	In	Out	Total	In	Out	Total
Auto Driver	238	243	481	266	241	507
<i>Pre-Internal Reduction</i>	265	257	607	315	313	854
<i>Vehicles Reduced</i>	-30	-30	-92	-91	-91	-224
Auto Passenger	36	40	76	57	53	111
Transit	34	59	93	46	38	84
Cycling	7	7	14	10	10	20
Walking	16	24	39	19	16	35
Total Person Trips	361	403	763	489	449	938
Less Pass-by	-104	-104	-208	-108	-108	-216
Total 'New' Combined Auto Trips	134	139	273	158	133	291

Table 21: Option 2 – Total Peak Hour Trips Generated - Proposed Mode Shares

Travel Mode	AM Peak (Person Trips/hr)			PM Peak (Person Trips/hr)		
	In	Out	Total	In	Out	Total
Auto Driver	235	234	469	256	236	492
<i>Pre-Internal Reduction</i>	262	261	523	338	318	656
<i>Vehicles Reduced</i>	-27	-27	-54	-82	-82	-164
Auto Passenger	37	41	78	53	50	103
Transit	38	69	107	64	51	115
Cycling	9	10	19	13	12	25
Walking	16	24	39	24	20	45
Total Person Trips	362	405	766	491	451	942
Less Pass-by	-104	-104	-208	-108	-108	-216
Total 'New' Combined Auto Trips	131	130	261	148	128	276

If the proposed mode shares are achieved, Option 2 is expected to generate approximately 765 and 940 new person trips during the morning and afternoon peak hours respectively. Among these, there would be approximately 260 to 275 new vehicle trips, approximately 110 to 115 new transit trips, and approximately 60 to 70 new active mode trips.

Trip Generation Comparison – Option 1 vs Option 2

Overall, Option 2 is expected to generate more peak hour vehicle trips than Option 1. For this reason, **only Option 2 will be analyzed further in the TIA**, as it represents the most conservative option from a traffic operations perspective.

3.1.2. TRIP DISTRIBUTION

The estimated traffic distribution was based on a variation of the August 2021 turning movement count at Lamarche/Innes and the 2011 OD-Survey for Orléans as discussed in **Section 2.1.2: Peak Hour Travel Demands**. A more balanced distribution was developed that reflects these two sources, as outlined below:

Inbound vehicles to Lamarche Avenue

- 50% from Innes Road West;
- 50% from Innes Road East;

Outbound vehicles from Lamarche Avenue

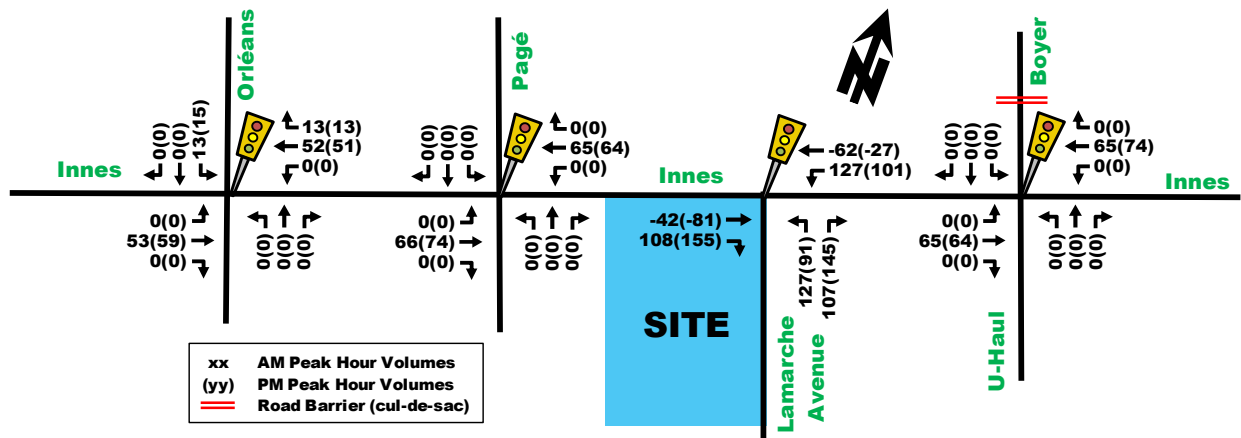
- 60% to Innes Road West;
- 40% to Innes Road East;

Pass-by trips were assumed to be more likely to originate from the west on Innes Road compared to the east, as the former consists mostly of right-turn movements, while the latter requires two separate left turns to/from Innes Road, making it less desirable.

3.1.3. TRIP ASSIGNMENT

The 'new' site-generated vehicle trips outlined in **Table 21** were assigned to the study area network based on the trip distribution discussed above and are illustrated as **Figure 16**.

Figure 16: 'New' Site-Generated Peak Hour Traffic



Note: negative values reflect pass-by trip diversions.

3.2. Background Network Travel Demands

3.2.1. TRANSPORTATION NETWORK PLANS

Refer to section 2.1.3 Planned Conditions – Planned Study Area Transportation Network Changes.

3.2.2. BACKGROUND GROWTH

The background traffic growth through the immediate study area, summarized in **Table 22**, was calculated based on historical traffic count data (years 2003, 2004, 2014, and 2017) provided by the City of Ottawa at the Orléans/Innes intersection. Detailed analysis of the background growth is included in **Appendix G**.

Table 22: Orléans/Innes Historical Background Growth (2003 – 2017)

Time Period	Percent Annual Change				
	North Leg	South Leg	East Leg	West Leg	Overall
8 hrs	1.35%	-0.20%	4.38%	2.53%	2.70%
AM Peak	0.69%	0.14%	3.81%	1.75%	2.08%
PM Peak	0.01%	-0.68%	3.45%	1.60%	1.66%

In past years, Innes Road and Orléans Boulevard experienced an average annual growth ranging from +1.66% to +2.70%. Overall, minimal growth was observed on north-south movements (side-streets) and growth rates ranging from +1.6% to +4.38% were observed on Innes Road. These high traffic growth rates were a direct result of urban expansion along the Innes corridor towards Trim Road since 2003. Today, there are few undeveloped areas left within the Urban Boundary along Innes Road to fuel significant traffic growth. The few nearby developments that are expected to contribute traffic within the study area were accounted for independently, in the following section.

Additionally, the City has already constructed some adjacent road network connections (e.g. to Brian Coburn Boulevard) and alternate mode infrastructure (e.g. transit priority measures and pedestrian/cycling facilities) to promote more sustainable travel modes over single occupant vehicle travel on Innes Road. Therefore, a 1% annual growth rate for traffic on Innes Road east-west through movement was considered appropriate to estimate future traffic growth.

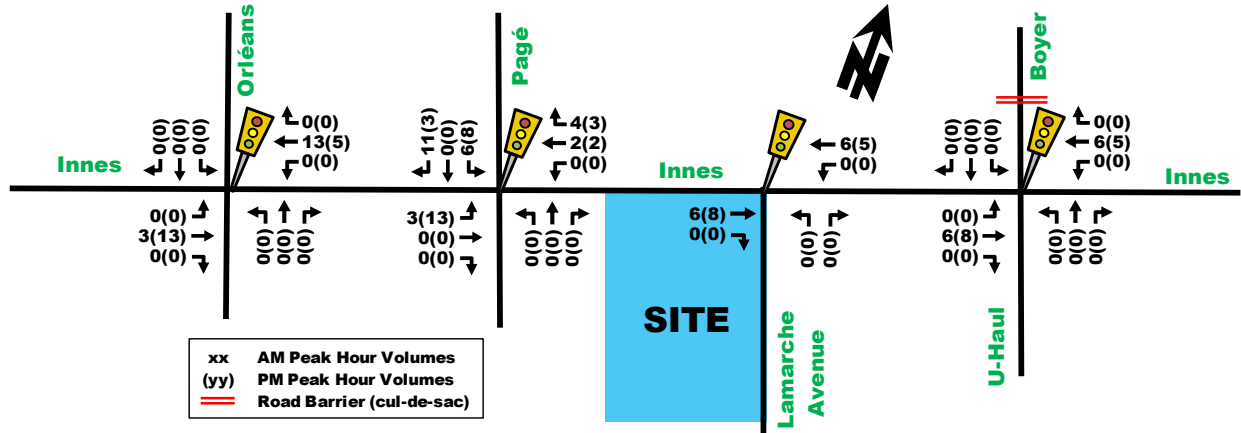
3.2.3. OTHER AREA DEVELOPMENTS

Trips generated by other area developments were accounted within the study area. A summary of each development was provided in **Section 2.1.3**.

3443 Innes

Figure 17 illustrates the projected traffic volumes for 3443 Innes Road at full build-out, obtained from the TIA Report completed by Novatech. This 35-unit residential mixed-use building is expected to be built prior to the horizon year 2031.

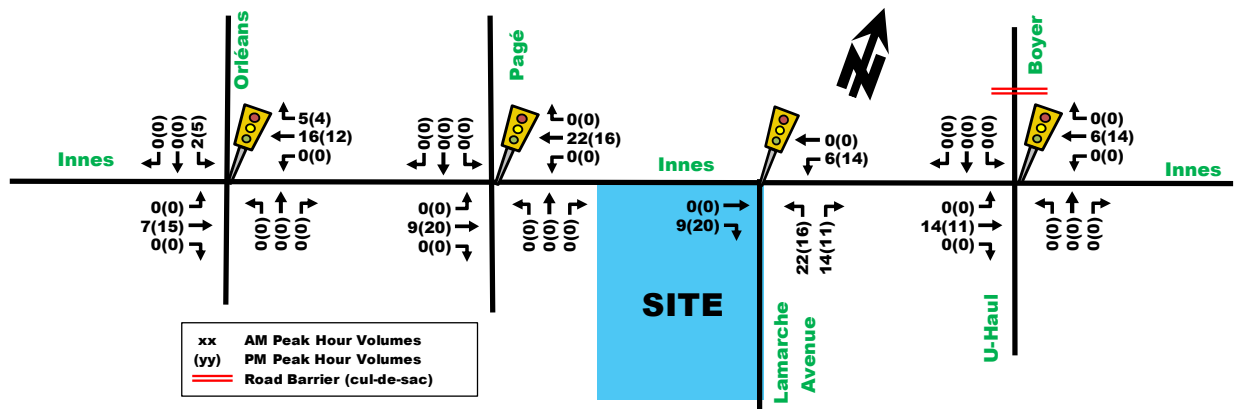
Figure 17: 3443 Innes Road Projected Peak Hour Traffic Volumes – Full Build Out



245-275 Lamarche

Figure 18 illustrates the projected traffic volumes for 245-275 Lamarche Avenue at full build-out, obtained from the TIA Report completed by CGH. This 171-unit low-rise residential subdivision is expected to be built prior to the horizon year 2031.

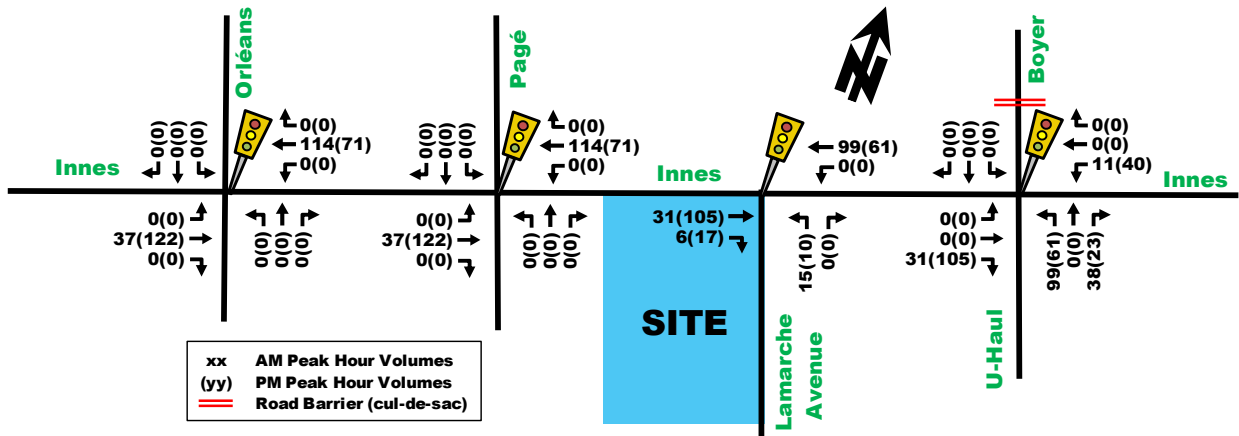
Figure 18: 245-275 Lamarche Avenue Projected Peak Hour Traffic Volumes – Full Buildout



3604 Innes

Figure 19 illustrates the projected traffic volumes for 3604 Innes Road at full build-out, obtained from the TIA Report completed by Novatech. This plan of subdivision consisting of approximately 457 residential dwellings is expected to be built prior to the horizon year 2031 and will provide connection to Lamarche Avenue.

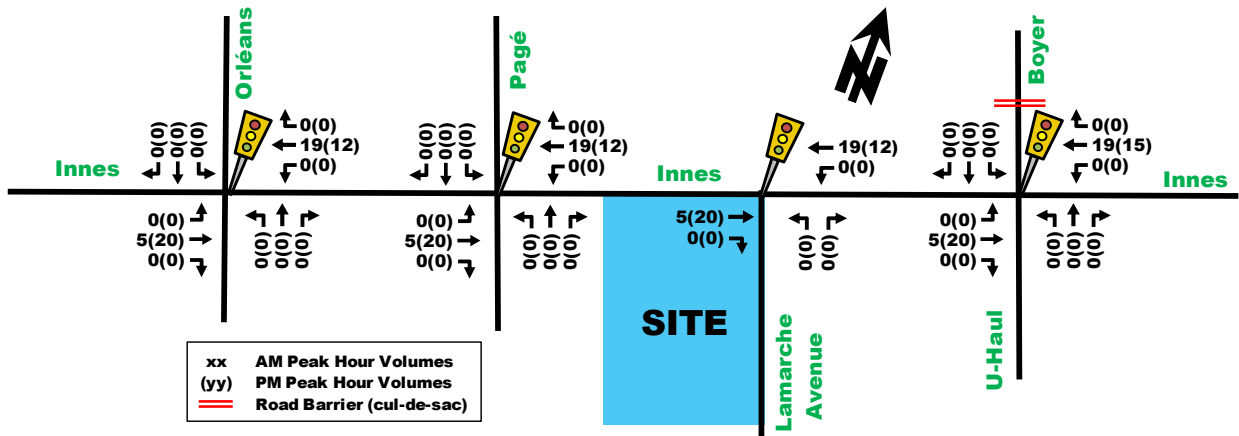
Figure 19: 3604 Innes Road Projected Peak Hour Traffic Volumes – Full Build Out



3817 Innes

Figure 20 illustrates the projected traffic volumes for 3817 Innes Road at full build-out, obtained from the TIA Report completed by D.J Halpenny & Associates. This 97-unit residential dwelling building is expected to be built prior to the horizon year 2031.

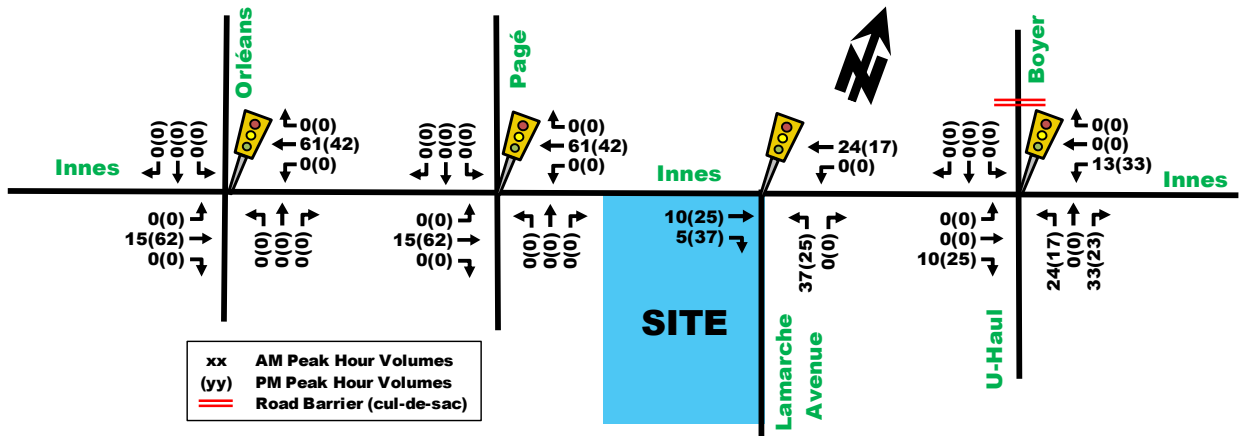
Figure 20: 3817 Innes Road Projected Traffic Volumes – Full Build Out



East Urban Community (EUC)

Figure 21 illustrates the projected traffic volumes for the EUC at phase 1, obtained from the TIA Report completed by CastleGlenn Consultants. This plan of subdivision consisting of approximately 2,040 residential dwellings and location for approximately 830 new jobs is expected to be built after the horizon year 2031. Phase 1 is anticipated by 2037. These volumes were not added to the background volumes for 2031 analysis but were added to 2037 sensitivity analysis for Lamarche/Innes as this development will have direct connection to Lamarche Avenue south of the proposed development.

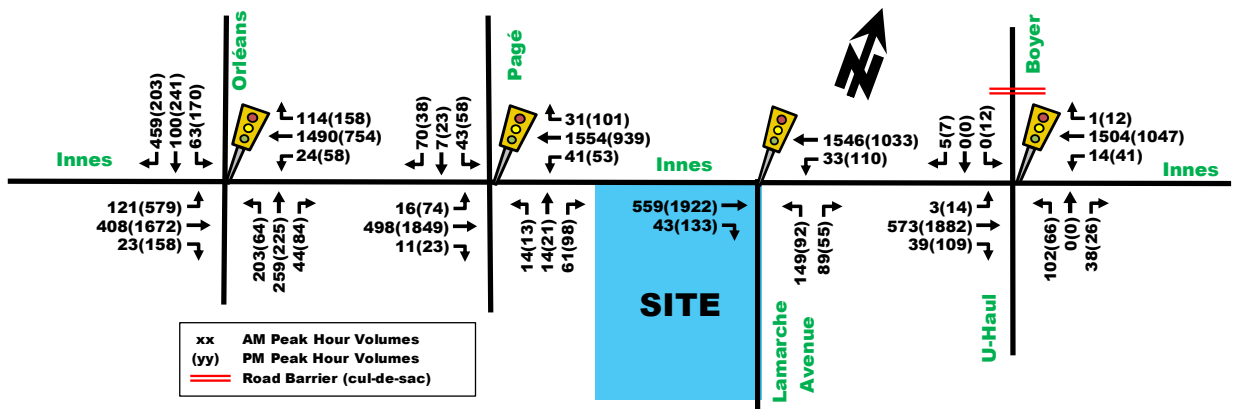
Figure 21: East Urban Community Road Projected Peak Hour Traffic Volumes – Phase 1



3.3. Demand Rationalization

Based on the assumptions from Section 3.2, the future background 2031 volumes are shown in Figure 22, including the remaining 25% of Caivan Lands that were not accounted for in the existing traffic volumes.

Figure 22: 2031 Background Peak Hour Traffic Volumes



The subject site is located on a major bus route #25 (former #94) that currently has “Frequent”³ service and plans for additional transit investment in the future by the city. The mode shares from the OD-Survey 2011 for Orléans and TRANS 2020 demonstrate a relatively conservative transit assumption for local residents by the 2031 horizon.

The TMP Network Concept includes the Cumberland Transitway that would provide fully exclusive bus rapid transit (BRT) between Blair LRT Station and Frank Kenny Road by 2031, however funding and actual implementation dates are uncertain at this time. The TMP Affordable Network for 2031 proposes transit priority (isolated measures) along Innes Road and the future Brian Coburn Boulevard extension. As discussed in Section 2.1.3, an interim transit plan has been proposed which would widen Blair Road to allow for transit lanes, would widen Blackburn Bypass to add a new peak period bus lanes and shared transit priority with HOV lanes as well as localized queue jump lanes at the intersection of Blackburn Hamlet Bypass and Navan Road. Therefore, the target mode share assumptions appropriately reflect the future transit opportunities in the study area network.

From a capacity perspective, Innes Road is not expected to be widened by 2031, so potential traffic will be constrained and eventually plateau. Some vehicles will likely choose alternate arterials proposed to be built or

³ Frequent service type is an OC Transpo designation that operates every 15 minutes or less from 6am to 6pm on weekdays, and operates 7 days a week along main roads (<https://www.octranspo.com/en/our-services/bus-o-train-network/service-types/>)

widened, such as Brian Coburn Boulevard, as well as the future Brian Coburn Bypass and Vanguard Drive extension. It is unlikely that future growth along the Innes Road corridor will maintain the auto-driver existing mode share, particularly with the City's focus on investing in alternate modes, as described above. With the easing of COVID-19 restrictions, it has been observed that not all workers have returned to work on-site, and many have adopted a work from home or hybrid workspace, which reduces the overall demand on the transportation network. Based on these reasons, the 1% background growth rate assumption was considered appropriate, even slightly conservative.

The EUC TIA by CastleGlenn forecasts approximately 30% of trips to and from Glenview and Caivan Lands using Lamarche/Innes and Boyer/Innes (3604 Innes and 3490 Innes developments) will alter their travel route to use Brian Coburn Boulevard once the Vanguard Drive extension is built (in Phase 1 of the EUC). It also forecasts a potential 5% reduction in overall existing auto demand trips (excluding new proposed developments) and proposes a reduced background growth rate from 1% annual growth to 0.25% annual growth rate to reflect forecasted impacts of transit improvements, changes to travel route choices, and changes in travel trip times.

To better understand the implications of these demand rationalizations triggered by the EUC, an additional scenario based on the assumptions from the EUC TIA at 2037 (Phase 1) was completed in **Section 4.9**, including full buildout of the proposed and other area developments as described in **Sections 3.1 – 3.2**.

4. Strategy Report

4.1. Development Design

4.1.1. DESIGN FOR SUSTAINABLE MODES

Location of Transit Facilities

Innes Road, within the study area, is envisioned as a transit priority corridor with isolated measures as shown in **Figure 9**. There are existing bus stops on Innes Road near the Pagé/Innes and Boyer/Innes intersections as shown in **Figure 6**. The farthest buildings from OC-Transpo frequent bus route #25 bus-stop on Innes Road are Buildings A, B and C which are located approximately 350m walking distance from existing stops. All other buildings, including possible residential, commercial or retirement home are located less than 350m walking distance. For Development Options including commercial uses, they are all located along the Innes frontage, closest to existing transit stops.

Pedestrian/Cycling Routes and Facilities

All development options propose a new municipal local road named François Crescent that will create two new intersections off Lamarche Avenue. The proposed design of Françoise Crescent includes 2m wide sidewalks on both sides, supported by pedestrian facilities that permeate the various buildings and phases on the subject site. Françoise Crescent will be designed as a 30 km/h residential street, in accordance with current city policies for new local streets. The road design will feature traffic calming measures, providing a safer environment for cyclists.

The approved and nearly completed Caivan Lands subdivision to the south proposed a 3m wide multi-use pathway (MUP) on the west side of Lamarche Avenue, which has already been constructed, and a 2m wide concrete sidewalk on the east side of Lamarche Avenue, which has yet to be constructed at the time of this report. The proposed pavement markings and signage plan from the Caivan Lands has been provided in **Appendix H**. The François Crescent design includes raised MUP crossings at the Lamarche Avenue intersections.

The existing 3m wide MUP on the west side of Lamarche Avenue provides direct connectivity for cyclists and pedestrians from François Crescent to Innes Road, the latter currently has sidewalks on both sides of the road.

The adjacent owners of the 245-275 Lamarche Avenue development is proposing a Type 'D' pedestrian crossover aligned with the north leg of the southern François/Lamarche intersection, which would connect the proposed park space on the adjacent site to the existing MUP and active transportation facilities located on the west side of Lamarche Avenue.

Future Innes/Lamarche Intersection

An RMA has been prepared for the future Innes/Lamarche signalized intersection (the rationale for the future traffic signal has been provided in **Section 4.9** of this report). The RMA reflects a protected intersection design that includes unidirectional cycle track on both sides of Innes Road through the intersection that augments the existing on-street facility, a bi-directional cross-ride and crosswalk across the west approach that aligns with the existing MUP, and a unidirectional eastbound cross-ride and crosswalk across the south approach.

The proposed intersection configuration accounts for driveway conflicts on the north side of Innes Road, specifically 3519 to 3535 Innes Road, which have been vetted by the City of Ottawa Traffic Signals Branch.

The latest RMA design for the Lamarche/Innes intersection has been provided in **Appendix I**, however it is still being revised as part of the ongoing Site Plan Control Application (SPA) for Zone 1.

Bicycle Parking

Proposed bicycle parking has yet to be confirmed but it is expected the minimum City of Ottawa Parking By-Law regulations will be met. Bicycle parking will be confirmed during the Site Plan Control application for each phase of development.

4.1.2. CIRCULATION AND ACCESS

Exempt. See **Table 1**.

4.1.3. NEW STREETS NETWORK

New Local Street - François Crescent

The proposed development includes a new local municipal street (François Crescent) which intersects Lamarche Avenue at two locations, approximately 120m and 245m south of Innes Road. Future development along Françoise Crescent will be accommodated by private driveway access. The current driveway locations identified in the Plan of Subdivision are estimates for now, and subject to change as each phase enters the Site Plan Control process.

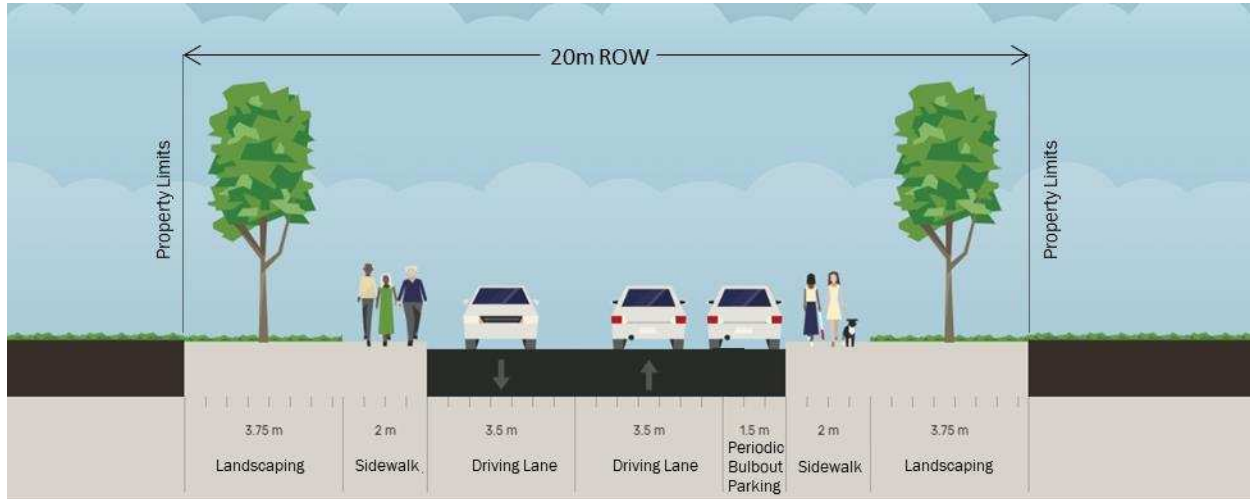
Françoise Crescent has been designed according to the recently released (2023) City of Ottawa 20m right-of-way (ROW) local street cross section, which includes a single travel lane per direction with periodic bulb-outs for loading or parking for a combined asphalt width of 8.5m. There will be 2m sidewalks on both sides of the road adjacent to the roadway and 3.75m of boulevard for landscaping and utility infrastructure. A sample street cross-section has been provided in **Figure 23**.

As previously mentioned, Françoise Crescent has been designed as a 30 km/h residential street, based on the corresponding City toolbox document, which includes both horizontal and vertical deflections measures such as bulb-outs and speed humps.

Two 90-degree corners on François Crescent have an internal radius of 24.5m and external radius of 28m. These corners have been designed to accommodate oncoming MSU-sized vehicles, established by the Transportation Association of Canada (TAC), without overlapping or conflict. This design is considered appropriate considering the potential for commercial uses as well as delivery and moving activity within a high-density residential development. Tables 3.2.2 and 3.2.4 of TAC Geometric Design Standards indicate that a super-elevated corner encourages 30km/h speeds for radii as wide as 30m.

The François Crescent design has been provided in **Appendix J**.

Figure 23: Proposed Street Section at Future Municipal Loop Road



EUC Street Network

The EUC defines a future road network, including new connections to Lamarche Avenue as previously shown in **Section 2.1.3, Figure 14**. It is envisioned that Lamarche Avenue will function as a collector road from Innes Road to the Vanguard Drive extension. Vanguard Drive will function as a major collector once the Glenview and EUC developments reach maturity, providing new connections to Brian Coburn Boulevard via Fern Casey Street, Mer-Bleue Road via Vanguard Drive, and new Innes Road connections at Frank Bender Street and Boyer/Innes. The latest site plans for Glenview and the EUC have been provided in **Appendix E**.

4.2. Parking

This section is exempt, refer to **Table 1**, to be confirmed during the Site Plan Control application for each future development Phase.

4.3. Boundary Street Design

4.3.1. EXISTING CONDITIONS

The boundary streets to the proposed development are Innes Road, Lamarche Avenue, and François Crescent.

Lamarche Avenue was recently constructed to support the Caivan Lands just south of the subject site. For this evaluation, the proposed design of Lamarche Avenue was based on the Caivan Lands Plan of Subdivision, as shown in **Appendix H**. The following analysis also reviewed the proposed design for François Crescent.

- *Innes Road:*
 - 2 vehicle travel lanes in each direction;
 - 1.8m sidewalks with 1.5m boulevard on both sides of roadway;
 - More than 3,000 vehicles per day;
 - Posted speed 60km/h (used 70km/h) with no parking on side of road;
 - Classified as arterial main-street roadway;
 - Classified as a spine bike route; and,
 - Identified as a Truck Route.

- *Lamarche Avenue (Caivan design):*
 - 1 vehicle travel lane in each direction;
 - >2m MUP on west side of road, 2m sidewalk on east side of road, both with 2m boulevards;
 - Less than 3,000 vehicles per day;
 - Assumed unposted speed 50km/h (used 60km/h) with parking on both sides of road;

- Classified as collector roadway;
- Not a bike route, has a 3m wide MUP on west side of road; and,
- Not identified as a Truck Route.

- *Croissant François (Proposed design):*
 - 1 vehicle travel lane in each direction;
 - 2m sidewalk with no boulevard separation (as per new City of Ottawa 20m ROW) with periodic bulb-out on either side;
 - Less than 3,000 vehicles per day;
 - Proposed posted speed 30km/h (used 40km/h) with periodic parking on both sides of road;
 - Classified as local roadway;
 - Not a bike route; and,
 - Not identified as a Truck Route.

The proposed site is not located within 600m of a rapid transit and not within 300m of a school. Multi-modal Level of Service analysis for the subject road segments adjacent to the site is summarized in **Table 23** with detail analysis provided in **Appendix K**.

Table 23: MMLoS – Boundary Street Segments Existing and Future Proposed

Road Segment	Level of Service							
	Pedestrian		Bicycle (BLoS)		Transit (TLoS)		Truck (TkLoS)	
	PLoS	Target	BLoS	Target	TLoS	Target	TkLoS	Target
Innes Rd between Pagé Road & Boyer Road	E	C	C	C	D	D	A	D
Lamarche Ave between Innes & Caivan Lands west side of road	A	C	A	D	D	D	-	N/A
Lamarche Ave between Innes & Caivan Lands east side of road	A	C	D	D	D	D	-	N/A
Croissant François Site Access to/from Lamarche Ave	B	C	A	D	-	N/A	-	N/A

Pedestrian

- **Innes Road** does not meet pedestrian PLoS desirable targets. Increasing the sidewalk width to greater than 2m wide with a greater than 2m boulevard, plus confirming the actual driven speeds on Innes Road to be 60km/h would meet the desirable pedestrian level of service.
- **Lamarche Avenue** will meet the PLoS on both sides of the road once the east sidewalk is constructed.
- **Municipal Loop Road** will meet the pedestrian PLoS desirable targets as proposed.

Bicycle

- The cycling BLoS desirable targets were met for all road segments.

Transit

- The transit TLoS desirable targets were met for all applicable road segments. Lamarche Avenue does not currently have public transit services, but it is envisioned that once the EUC and Vanguard Drive are built, that transit services will likely be provided using Lamarche Avenue.

Truck

- Only Innes Road is a truck route, and the TkLoS desirable targets were met.

4.4. Access Intersection Design

4.4.1. LOCATION AND DESIGN OF ACCESS

As previously described, each development proposal option includes a new local municipal street that connects to Lamarche Avenue at two locations, approximately 120m and 245m south of Innes Road. An adjacent

development, located east of the subject site at 245-275 Lamarche Avenue, also proposes two new municipal street connections on the opposite side of Lamarche Avenue, located approximately 80m and 325m south of Innes Road, based on our measurements of their site plan. **Figure 24** illustrates the adjacent property proposed accesses to Lamarche Avenue relative to ours (extracted from the Planning Rationale by Fotenn, December 2022).

Figure 24: Adjacent Development (245-275 Lamarche) Site Access Locations



The four proposed intersection locations off Lamarche Avenue have at least 30m separation from each other, which adheres to the City's Private Approach By-Law. Each are expected to be STOP-controlled from the side street, leaving Lamarche Avenue free flow for vehicles.

However, the location of the adjacent northern access roughly 80m from Innes Road may have queuing and storage implications, which has been assessed in **Section 4.9.2**.

The nearest intersecting major street to François Crescent is Innes/Lamarche, which is located approximately 120m north of the loop access. According to TAC Chapter 8.8.1, a minimum separation between the municipal road François Crescent and Innes Road, an arterial road is 70 meters, which is met. The distance between the two loop accesses is also satisfactory, at a separation of approximately 125m and minimum suggested separation of 75m.

Option 4 proposes a private driveway access to Lamarche Avenue, approximately 30m south of Lamarche/Innes, as part of Phase 3 of the subject site. The design is preliminary and subject to change, including its location and type (e.g. turn prohibitions). The design of this access will be revisited during the Site Plan Control application for Phase 3.

4.4.2. INTERSECTION CONTROL

A traffic signal warrant at Lamarche/Innes was completed and the need for traffic signals at this location was confirmed by year 2031 or sooner, depending on which development proposal option is chosen and the pace of development. In most cases, Phase 2 of development triggers a traffic signal.

According to TAC Chapter 9, Section 9.4.2.1, a minimum separation of 200m is recommended between signalized intersections. The nearest signalized intersection is Pagé/Innes, which is located farther than 200m, thus meeting the minimum recommended separation distance.

The all-way stop control (AWSC) warrant was completed at both François/Lamarche intersections. The total projected site traffic at one intersection was gradually increased until the AWSC was triggered. It was determined that approximately 65% of all site-generated traffic at one of the François/Lamarche intersection would trigger the need for an all-way stop. The conservative approach in the trip generation and future influence of the EUC Phase 1 road network on area traffic patterns suggests this outcome is unlikely. However, the need for an AWSC will be reviewed as part of each individual Site Plan Control application for subsequent phases.

All warrant analysis has been provided in **Appendix L**.

4.4.3. INTERSECTION DESIGN

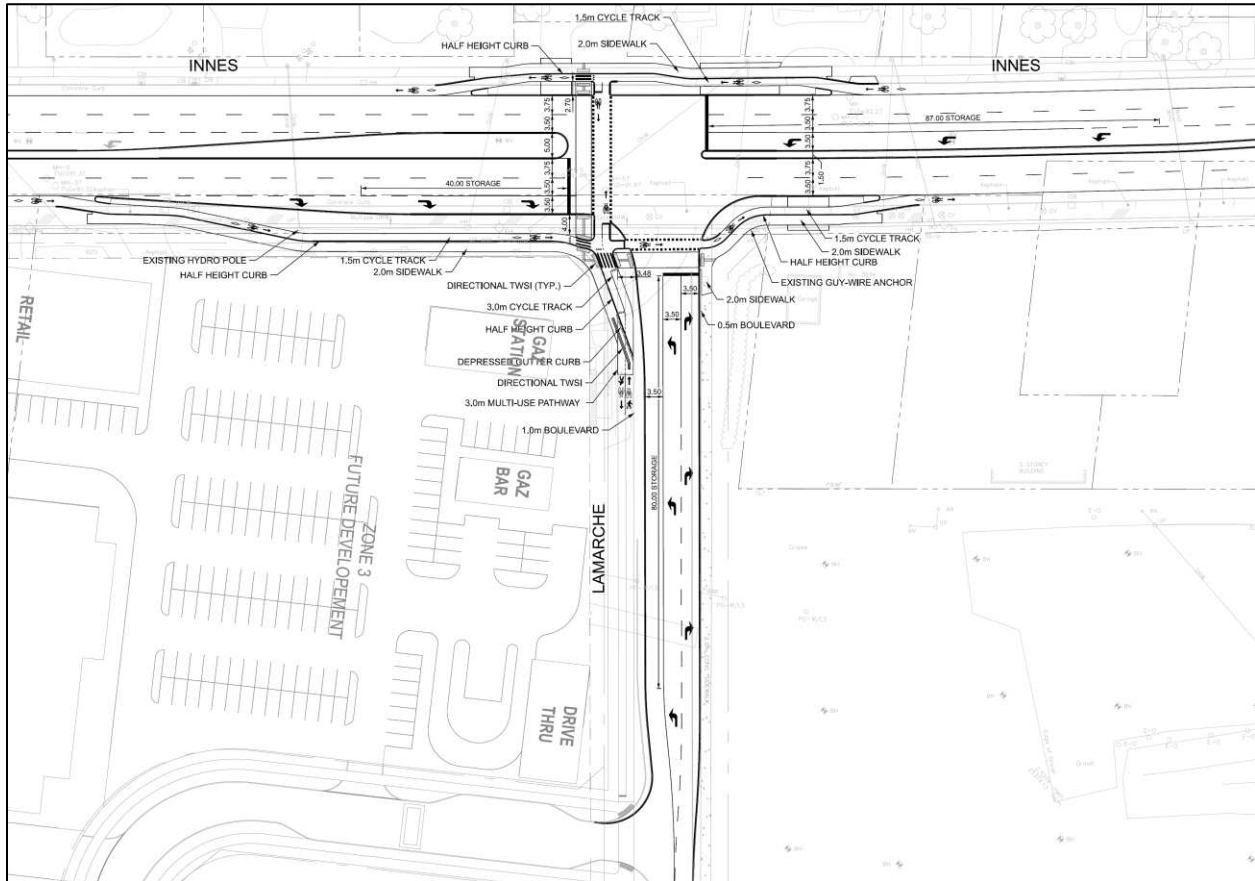
François Crescent has been designed to City's standards for a local road and a 30km/h residential street, and the proposed unsignalized intersection elements were previously discussed in **Section 4.1.3**.

The Lamarche/Innes intersection will need to be modified from the current unsignalized intersection into a signalized intersection based on the amount of site generated and background vehicle turning movements that will be added in the fullness of time. Auxiliary left- and right-turn lanes will be considered on all approaches.

A contemporary protected intersection design was developed according to the City Protected Intersection Design Guidelines (PIDG) that prioritizes pedestrian and cycling movements within a signalized intersection. A bi-directional cross-ride has been provided on the west leg of the intersection, which triggered a time separated crossing and turning restrictions, such as no-right-on-red turns for eastbound and northbound movements. A unidirectional cross-ride is also proposed on the south leg of the intersection. Pedestrian crosswalks have also been provided on the west and south legs of the future signalized intersection.

A protected intersection design concept has been provided in **Figure 25**, which has been vetted by the City Traffic Signals Branch. The draft RMA, which has been submitted to City staff, has been provided in **Appendix I**. The outcome of the intersection capacity results in this study (**Section 4.9**) will confirm the auxiliary lane requirements.

Figure 25: Lamarche/Innes Proposed Signalized Intersection



It is important to note as development proceeds within the EUC there will be significant changes in local travel patterns as new connections to the adjacent road network are established, such as connectivity from Lamarche Avenue to Brian Coburn Boulevard, Vanguard Drive and Frank Bender Street. These changes will reduce vehicle traffic, and in turn, future design requirements at Lamarche/Innes. Therefore, the potential capacity implications will be reviewed as part of the 2037 sensitivity analysis scenario in **Section 4.9**.

Potential implications related to future driveway access to the subject site (such as truck movements) will be reviewed during the Site Plan Control application for each individual phase of development.

4.5. Transportation Demand Management

4.5.1. CONTEXT FOR TDM

For Option 1, it was assumed that most trips generated by the proposed site will be residents leaving the site in the morning peak period to go to work and returning from work in the afternoon peak period. For Option 2, more balanced inbound and outbound trips was expected as commercial users will come and go mainly in the afternoon.

Sections 3.1.1 and **3.1.2** describe how many trips are anticipated per travel mode and anticipates the likely locations that they will travel to and from based on the OD-Survey 2011 for Orléans. The site is located adjacent to Innes Road transit priority with isolated measures, making it a good candidate to promote transit use for residential trips. Additionally, shared parking provisions for residential/commercial uses could reduce the overall need for quantity of parking provided, given that commercial parking likely occurs at different times than residential visitor parking.

4.5.2. NEED AND OPPORTUNITY

The proposed development will predominantly be accessed by Innes Road, which is currently operating near capacity. With investments planned for transit priority on Innes Road, new opportunities for travel are emerging adjacent to the site. A strong focus on TDM measures to encourage sustainable active mode shares is recommended, both to relieve stress on an already congested Innes Road and to promote environmentally conscious ways of commuting. Such measures are described in more detail in **Section 4.5.3** below, but can include, more aggressive Multi-Modal Levels of Service (MMLoS) as described in **Section 4.3** and **4.9** and safe and efficient connectivity to public transit as described in **Section 4.7**, to name a few.

4.5.3. TDM PROGRAM

The TDM infrastructure and measures checklist has been completed as a recommended draft list given that this is a zoning by-law application and not a full site plan application. The draft measures have been provided in **Appendix M**. Some of the potential TDM measures that will be considered include:

- Offer Presto cards pre-loaded to new tenants
- TDM coordinator
- On-site carshare program
- Unbundled car parking spot from monthly rent
- Shared commercial/residential parking provisions
- Personalized trip planning to new residents
- Easy and direct connection to sidewalks and Lamarche MUP

4.6. Neighborhood Traffic Management

4.6.1. ADJACENT NEIGHBORHOODS

The future projected 2031 volumes along Lamarche Avenue are anticipated to be approximately 350 to 400 peak hour volumes per direction during the AM and PM peak hours respectively which is consistent with a collector road. Major collector roadways have a recommended capacity up to 600 peak hour volumes, based on City of Ottawa TIA Guidelines. It is not anticipated that this development will impact Lamarche Avenue's envisioned roadway classification as a collector road.

The City of Ottawa TIA Guidelines suggest that local streets should not exceed 120 vehicles during the peak hours. As previously discussed in **Section 4.1.3**, François Crescent has been designed as a 30km/h residential street, including speed humps and bulb-outs as well as on-street parking as traffic calming methods. Total two-way peak hour vehicle traffic volumes may peak at roughly 275 vehicles, they will be dispersed from various driveway accesses, some off Françoise Crescent and others directly off Lamarche Avenue. Therefore, the local road classification of Françoise Crescent was considered reasonable.

The proposed parking supply is expected to be adequate to accommodate the proposed development, in addition to new on-street parking supply provided by Françoise Crescent. The risk of parking or traffic infiltration from the subject site to adjacent streets is expected to be low. Parking requirements will be confirmed during the Site Plan Control application for each subsequent Phase of development.

4.7. Transit

4.7.1. ROUTE CAPACITY

Option 1 is anticipated to produce more transit trips per hour compared to Option 2. It is projected that approximately 135 'new' two-way transit for Option 1 will be generated for the AM and PM peak hours. The site will be located less than 400m away from transit stops along a high frequency route #25 (former #94). Route 25 operates at approximately 5-minute intervals during peak hours and approximately 15-minute intervals during non-peak hours with service from as early as 4:33am until midnight.

Given the high frequency of route #25, planned transit priority measures on Innes Road and the additional transit capacity added to parallel transit routes on both the future Confederation LRT Line expansion to Orléans anticipated for 2024 (north of Innes Road) and new Brian Coburn Transitway (south of Innes Road), there is expected sufficient capacity for route #25.

4.7.2. TRANSIT PRIORITY

As discussed in **Section 2.1.3**, there are transit priority with isolated measures planned on Innes Road, however a design for these measures has yet to be completed. Considerations for transit priority measures along the corridor may include:

- Queue jumps if space is available; and,
- Provide signal priority at intersections such as green extensions or red truncations.

Potential transit priority opportunities may be reviewed further as part of future Site Plan Control Applications for subsequent phases of development.

4.8. Review of Network Concept

The proposed site is currently zoned as DR (developmental reserve) which allow buildings up to 3-storeys or 11m high. The residential towers are proposed to be 7-storeys high which is 4-storeys above permissible zoning. Assuming that approximately 60% of the proposed residential person trips were above current zoning allowances, then both Options 1 and 2 would produce more than 200 peak hour person trips than the equivalent volume permitted by the established zoning.

Although there will be an increase in people trips from the new development, as described in **Section 3.3**, there are notable network changes anticipated by the time that the EUC Phase 1 is constructed, such as improvements to transit facilities and new collector road connections which will reduce vehicle traffic volumes on Innes Road and increase its effective corridor capacity. Within **Section 4.9**, sensitivity analysis will be performed to determine intersection performance with TRANS suggested mode shares for Orléans as well as the influence of the EUC development and surrounding network forecasted changes.

4.9. Intersection Design

4.9.1. INTERSECTION CONTROL

See **Section 4.4.2**.

4.9.2. INTERSECTION DESIGN

For the purpose of this evaluation, the latest Lamarche/Innes intersection as illustrated in **Appendix I** was used for subsequent analysis. This design will be confirmed as part of the Site Plan Control Application (SPA) for Phase/Zone 1 of the proposed development and will be re-evaluated per each new Zone SPA.

Multi-Modal Level of Service

As stated in the MMLOS Guidelines, only signalized intersections are considered for the intersection Level of Service measures. All intersections within the study area are signalized or are planned to be signalized. The MMLOS analysis is summarized in **Table 24**, with detailed analyses provided in **Appendix N**.

Table 24: MMLOS – Existing and Future Intersections

Road Segment	Level of Service							
	Pedestrian		Bicycle (BLoS)		Transit (TLoS)		Truck (TkLoS)	
	PLoS	Target	BLoS	Target	TLoS	Target	TkLoS	Target
Orléans/Innes intersection	F	C	F	C	F	D	A	D
Pagé/Innes intersection	F	B	D	C	B	D	-	N/A
Boyer/Innes intersection	F	B	D	C	C	D	-	N/A
Lamarche/Innes intersection ¹	F	B	C	C	E	D	-	N/A

1.) Based on the latest protected intersection design (single northbound left-turn lanes) - refer to Appendix I.

Pedestrian

- No intersection met the pedestrian minimum desirable target of PLoS 'B or C'. All intersections had a PLoS of 'F' predominantly based on the number of lanes that would need to be crossed for pedestrians crossing Innes Road (note that the number of lanes was determined from dividing the crossing distance by 3.5m and not by actual visible lanes). No mitigation would lower the PLoS to a level close to the desired MMLOS target without significantly reducing the vehicle capacity.

Bicycle

- Lamarche Avenue, as proposed, is expected to meet BLoS targets.
- The remainder intersections have mixed traffic facilities on the minor approaches, resulting in a BLoS inferior to the desired target.

Providing cycling facilities on minor approaches and assuming cyclists cross Innes Road at the crosswalks would meet the BLoS desired target for all intersections with the exception of Orléans/Innes.

- The Orléans/Innes intersection could meet BLoS targets if cycling facilities were added to all approaches and the introduction of right-turn lanes is less than 50m long from the start of pocket bike lanes.

Transit

- Transit TLoS targets were met at Pagé/Innes and Boyer/Innes due to modest intersection delays for east-westbound through movement.
- Orléans/Innes and Lamarche/Innes had certain movements used by buses which surpassed 30 second delays and triggers the TLoS of 'E' or worse, exceeding the desired TLoS target of 'D' or better. Possible transit priority measures, such as a queue jump could reduce bus delays and improve the TLoS.

Truck

- Only Orléans/Innes intersection has a truck route with possible turning movements. The TkLoS was met.

Existing Conditions

The following **Table 25** provides a summary of the existing traffic operations at the study area intersection based on volumes from **Figure 7** and Synchro (V10) traffic analysis software. The subject intersections were assessed in terms of the volume-to-capacity (v/c) ratio and the corresponding Level of Service (LoS) for the critical movement(s). The Synchro model outputs of existing conditions are provided within **Appendix O**.

Table 25: Existing Intersection Performance

Intersection	Weekday AM Peak (PM Peak)					
	Critical Movement			Intersection		
	LoS	max. v/c or avg. delay (s)	Movement	Delay (s)	LoS	v/c
Orléans/Innes	C(F)	0.79(1.13)	WBT(EBT)	28.6(58.0)	C(E)	0.73(0.97)
Pagé/Innes	A(B)	0.56(0.69)	WBT(EBT)	8.0(11.5)	A(B)	0.55(0.67)
Lamarche/Innes (unsig.)	F(F)	53(1,266)	NB(NB)	4(39)	A(F)	-
Boyer/Innes	A(B)	0.46(0.64)	WBT(EBT)	3.0(4.8)	A(B)	0.46(0.63)

Note: Analysis of signalized intersections assumes a PHF of 0.90 and a saturation flow rate of 1800 veh/h/lane.

As shown in **Table 25**, all the intersections within the subject area are currently operating ‘as a whole’ at acceptable LoS ‘E’ or better during the AM and PM peak hours with the exception of Lamarche/Innes. Most of the ‘critical movements’ at study area intersections are currently operating at a good LoS ‘C’ or better during both peak hours with the exception of Orléans/Innes which has a critical movement of ‘F’ in the PM peak and Lamarche/Innes which is operating at capacity for the AM and PM peaks.

The Lamarche/Innes intersection is currently unsignalized, but will be signalized as part of this development, improving circulation for vehicles.

It is also important to note that the analysis results at the Orléans/Innes intersection were based on 2017 counts completed prior to the opening of Brian Coburn Boulevard in 2018, which may be slightly conservative without accounting for traffic diversions.

Background Conditions

As discussed in **Section 3.2**, a conservative 1% annual growth up to year 2031 on through movements on Innes Road was assumed and other area developments were also added to estimate background traffic conditions. Lamarche/Innes is expected to be a signalized intersection by this horizon year and was modelled with a separate northbound left and northbound right turn lanes but without auxiliary eastbound right-turn lane.

Figure 22 shows the projected background volumes for the full buildout horizon year, 2031. The projected operational results are shown in **Table 26**. The detailed Synchro results can be found in **Appendix P**.

Table 26: 2031 Background Intersection Performance

Intersection	Weekday AM Peak (PM Peak)					
	Critical Movement			Intersection		
	LoS	max. v/c or avg. delay (s)	Movement	Delay (s)	LoS	v/c
Orléans/Innes	D(F)	0.86(1.27)	WBT(EBT)	29.7(82.5)	C(F)	0.79(1.09)
Pagé/Innes	B(C)	0.62(0.76)	WBT(EBT)	9.3(11.3)	A(C)	0.60(0.73)
Lamarche/Innes (unsig.)	F(F)	145(3,113)	NB(NB)	14(138)	B(F)	-
Lamarche/Innes (simple sig.)	B(E)	0.62(0.95)	WBT(EBT)	8.6(36.3)	B(E)	0.62(0.91)
U-Haul/Innes	B(C)	0.67(0.74)	NBT(EBT)	9.7(15.5)	A(C)	0.60(0.72)

Note: Analysis of signalized intersections assumes a PHF of 1.0 and a saturation flow rate of 1800 veh/h/lane.

As seen in **Table 26**, all intersections operate overall at good LoS ‘D’ with critical movements operating at LoS ‘E’ or better during the 2031 background volumes, with the exception of Orléans/Innes which operated slightly above capacity in the PM peak hour.

The largest factor in worsening conditions is the background growth assumed at 1% annually up to the 2031 planning horizon, which may be conservative based on planned infrastructure changes in the study area network and their effects on Innes Road vehicle traffic volumes, as discussed in **Section 3.3. Demand Rationalization**.

Lamarche/Innes was shown to require a traffic signal in the future background condition (i.e., without the proposed development) due to extreme delays trying to leave the site. If converted to an unprotected signalized intersection, assuming no cross-rides, the intersection operates well.

Future scenarios including the proposed development will assume a contemporary protected signalized intersection design with crosswalks, cross-rides and time separated timing.

Future Conditions at Full-Buildout

The future full-buildout volumes are illustrated in **Figure 26**, which assumes the layering of site generated traffic volumes on to the 2031 background volumes.

The Lamarche/Innes intersection has been modelled as follows:

- Northbound approach has auxiliary left- and right-turn lanes;
- Auxiliary eastbound right-turn and a westbound left-turn lanes;
- No-right-on-red for eastbound right-turns and northbound right-turn movements, to accommodate the bidirectional cycling facility on the west leg and uni-directional facility on the south leg; and,
- 29s time separated phase for crossing Innes Road on the west leg and a 5s advanced phase for crossing Lamarche Avenue on the south leg.

The projected traffic volumes are summarized in **Table 27**, with detailed Synchro results provided in **Appendix Q**.

Figure 26: Full-Buildout Total Projected Peak Hour Traffic Volumes (Proposed Mode Shares)

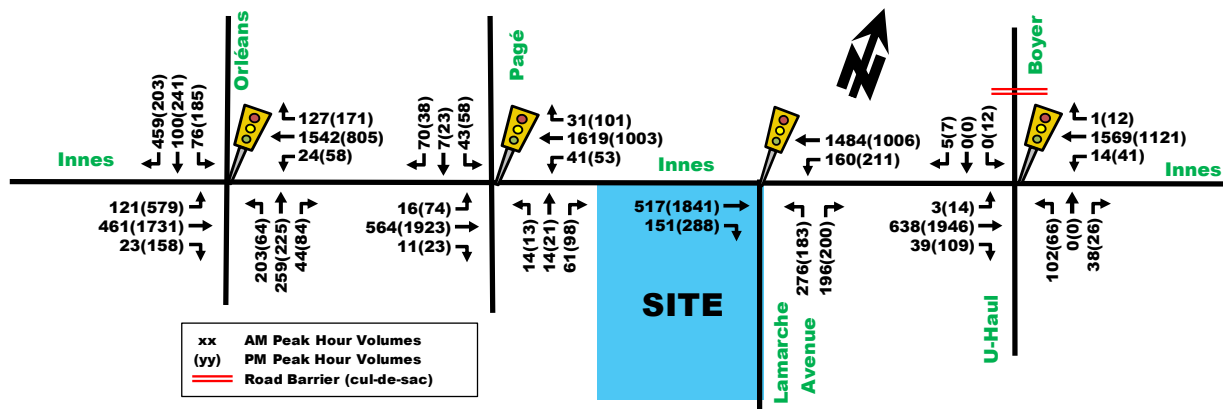


Table 27: Full-Buildout Intersection Performance

Intersection	Weekday AM Peak (PM Peak)					
	Critical Movement			Intersection		
	LoS	max. v/c or avg. delay (s)	Movement	Delay (s)	LoS	v/c
Orléans/Innes	D(F)	0.86(1.17)	WBT(EBT)	29.0(65.2)	C(F)	0.80(1.02)
Pagé/Innes	B(C)	0.64(0.79)	WBT(EBT)	10.7(11.3)	B(C)	0.62(0.76)
Lamarche/Innes	C(F)	0.80(1.03)	WBT(EBT)	27.2(44.5)	C(E)	0.80(0.98)
U-Haul/Innes	B(C)	0.67(0.76)	NBT(EBT)	9.4(10.6)	B(C)	0.61(0.74)

Note: Analysis of signalized intersections assumes a PHF of 1.0 and a saturation flow rate of 1800 veh/h/lane.

As seen in **Table 27**, all study area intersections are expected to operate similarly to background conditions. Note that the timing plan for Orléans/Innes was optimized to improve performance while maintaining the same cycle length and protected phasing.

The addition of time separated phases and no-right-on-red at Lamarche/Innes reduced effective green time for all vehicular movements, but greatly improves active transportation priority to support the protected intersection design. Overall, the intersection continues to operate 'as a whole' within acceptable performance, but the heavy eastbound through movement performs slightly above capacity.

Considering that the background growth rate was based on pre-COVID-19 trends and seeing new trends post pandemic with more flexible work environments and work from home, the 1% annual growth rate may be overly

conservative. Reducing this annual growth rate to 0.5% for just the eastbound through movement would achieve acceptable performance.

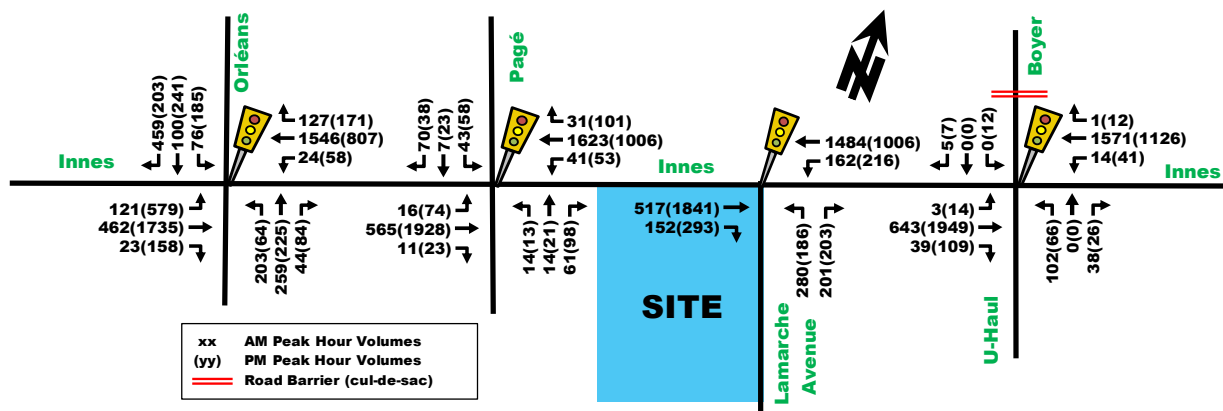
We also considered whether this issue may occur outside the PM peak hour, so the shoulder peak hours were also examined. The traffic volumes the hour before and the hour after the PM peak hour was shown to be at least 10% lower (based on the City provided count), which suggests the noted capacity constraint only is expected during the PM peak hour.

Therefore, no further modifications were recommended. It is important to reiterate that the double northbound left-turn lanes at Lamarche/Innes recommended in the previous TIA submission for the proposed development are no longer needed if mode share targets are met.

Future Conditions Assuming TRANS Mode Shares

The site generated trips based on 2020 TRANS mode shares for Orléans are shown in **Figure 27**, which represents the event where the proposed mode shares (that favour increased transit, walking and cycling usage) are not met.

Figure 27: Full-Buildout Total Projected Peak Hour Traffic Volumes (TRANS Mode Shares)



The 2020 TRANS mode share scenario results in an increase of 12 and 15 ‘new’ two-way vehicle trips for the AM and PM peak hour respectively, which equates to a new vehicle trip every 4 to 5 minutes, which has negligible impact on intersection performance within the study area. The intersection operational results based on the 2020 TRANS mode share are projected to be similar to the proposed mode share scenario.

Future Conditions with EUC Sensitivity Analysis Year 2037

As described in **Section 3.3**, there are notable transportation network changes forecasted when Phase 1 of the EUC is constructed, currently anticipated by the year 2037. The assumptions made within the EUC TIA by CastleGlenn were adopted for this scenario, which includes:

- A reduction in background growth rate from 1% to 0.25% annually,
- The overall reduction in traffic volumes by 5%, and
- Travel route changes for Caivan and Glenview developments in response to new road connections (primarily a new connection to Brian Coburn Boulevard via Lamarche Avenue to the south).

The estimated future 2037 peak hour traffic volumes (based on the EUC TIA) are illustrated in **Figure 28** with a summary of intersection performance in **Table 28**. Detailed Synchro results have been provided in **Appendix R**.

Figure 28: 2037 Peak Hour Traffic Volumes Assumptions from EUC Report

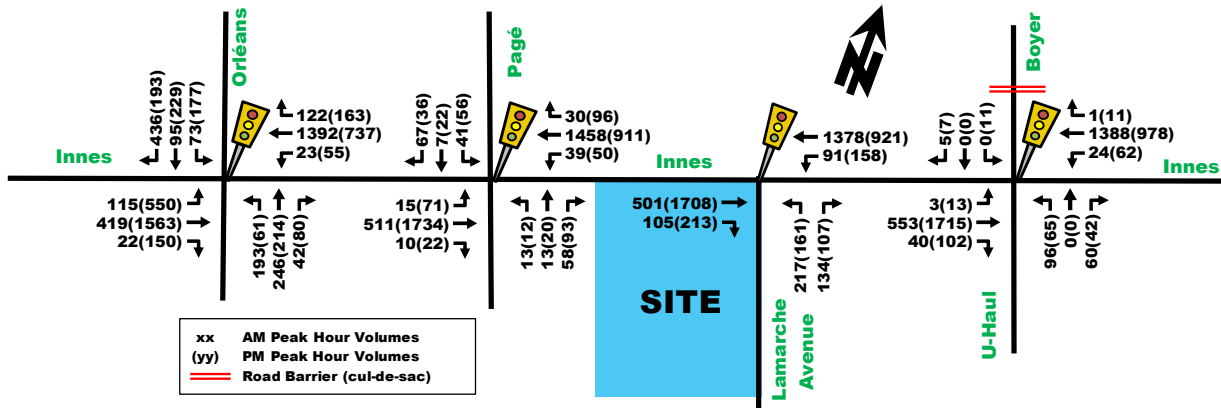


Table 28: 2037 Performance Using Assumptions from EUC Report

Intersection	Weekday AM Peak (PM Peak)					
	Critical Movement			Intersection		
	LoS	max. v/c or avg. delay (s)	Movement	Delay (s)	LoS	v/c
Orléans/Innes	C(F)	0.79(1.05)	WBT(EBT)	27.2(47.6)	C(E)	0.73(0.92)
Pagé/Innes	A(C)	0.58(0.71)	WBT(EBT)	9.6(9.9)	A(B)	0.56(0.68)
Lamarche/Innes	C(D)	0.75(0.85)	NBL(EBT)	22.1(26.8)	B(D)	0.70(0.82)
U-Haul/Innes	C(C)	0.71(0.72)	NBT(EBT)	9.7(10.5)	A(B)	0.56(0.70)

Note: Analysis of signalized intersections assumes a PHF of 1.0 and a saturation flow rate of 1800 veh/h/lane.

The assumptions within the EUC TIA by CastleGlenn result in a noticeable improvement to the study area intersection performance. Orléans/Innes continues to experience congestion on the EB approach, but showed significant improvement over existing conditions.

The Lamarche/Innes intersection showed great improvement in overall performance, mainly due to the new connections that will draw vehicle traffic away from the intersection that would previously only have access via Lamarche Avenue prior to Phase 1 of the EUC, the Caivan Lands in particular.

Overall, prior to the construction of future road connections within the EUC, there will be a temporary period of increased congestion at the Innes/Lamarche intersection, but on par or better than other major intersections along the Innes corridor. It is important to note the future operational performance include PIDG timings that greatly augment pedestrian and cycling safety and priority at the intersection. While vehicle congestion may be reduced by redirecting signal time away from pedestrian/cycling phases to vehicle phases, contemporary best practice is to accept greater vehicle congestion to enhance the health and safety for all users at the intersection.

The preceding scenario analysis reaffirmed that double northbound left-turn lanes are not required in the fullness of time. Overall, there is expected to be sufficient capacity in the adjacent road network, including the proposed Innes/Lamarche protected signalized intersection design to accommodate the subject site and known adjacent developments.

Queueing Analysis

Estimated vehicle queues at the Lamarche/Innes intersection was assessed to determine the length of storage lanes required as well as the requirements for a double northbound left-turn versus a single left-turn noted in the EUC TIA. The queueing results were based on Synchro outputs, the same analysis program used to generate the preceding intersection operational analysis as well as SimTraffic which uses slightly different metrics. The SimTraffic summary sheets have been provided in **Appendix S**.

Two analysis scenarios for Option 2 at full buildout were evaluated:

1. Based on the proposed mode share assumptions, and

2. Based on the EUC TIA 2037 horizon.

The following **Table 29** summarizes queuing results for various scenarios at Lamarche/Innes.

Table 29: Queueing Analysis for Lamarche/Innes by Horizon with Proposed Mode Share Assumptions

Movement	Storage Length + Taper	95 th Percentile Queue AM (PM) (m)			
		Synchro		SimTraffic	
		Proposed MS 2031	EUC 2037	Proposed MS 2031	EUC 2037
Eastbound Through	220 m	81 (#321)	61 (#286)	51 (227)	48 (201)
Eastbound Right-Turn	40 + 50 m	35 (34)	20 (24)	29 (122 ₁)	26 (118 ₁)
Northbound Left-Turn	80 + 30 m	85 (#66)	70 (58)	78 (65)	70 (58)
Northbound Right-Turn	-	62 (#84)	45 (41)	65 (74)	48 (40)
Westbound Left-Turn	87 + 90 m	12 (57)	5 (41)	239 ₁ (67)	37 (52)

1. Visual inspection of the simulations show that the queue storage lengths for EBR and WBL were never exceed, rather the number reported is a reflection of vehicles trying to enter the turning lane but being blocked by queues on EBT and WBT on Innes Road.

As seen in **Table 28** and **Table 29**, over time there is expected to be a reduction in queue lengths (a reflection of congestion) as the transportation network evolves with gradual improvements to transit facilities and future alternative road connections. Phase 1 of the EUC will provide new connections to Brian Coburn Boulevard that will reduce demand on Innes Road by local communities such as Caivan Lands and Glenview Developments.

Overall, storage lengths may occasionally be exceeded in the critical 2031 horizon, but this is only temporary and would improve by the 2037 EUC Phase 1 horizon. The eastbound movement in the PM peak hour is expected to be strained in 2031, which is similar to existing conditions along the corridor. As previously discussed, corridor congestion is expected to be isolated to the PM peak hour and congestion alleviates in all other time periods.

In 2031, the single northbound left-turn storage length is expected to have adequate storage for future demand. The location of the future 245-275 Lamarche Avenue street (approximately 80m south of Innes Road) does intersect within the northbound left-turn lane taper, which may lead to some interference or queue blockages during peak periods for drivers trying to enter from the north. However, the adjacent development has a secondary street access further south that they could access if there is a queue, thus the likelihood of a sustained blockage is low.

A design review for the 245-275 Lamarche Avenue development road network should be completed as part of the corresponding Plan of Subdivision application to ensure the design meets City standards.

5. Findings and Recommendations

Based on the results summarized herein the following findings and recommendations are provided:

Existing Conditions

- The site is currently occupied by small scale commercial properties, including an insurance company, food truck, mini-put facility and driving range.
- Bus stops for frequent transit route #25 is located less than 300-meter walk from the subject site.
- Historical collision records confirm elevated incident typical of major urban arterial corridors in the City. The Pagé/Innes intersection was noted as a sensitive location, which is likely contributed to not having a contemporary design that meets AODA standards. The City may consider pedestrian and cycling enhancements as part of the life-cycle of the corridor – such as ladder crosswalks and TWSIs, which may help reduce the risk of pedestrian collisions.
- Most existing study area intersections operate at very good levels of service, overall LoS 'B' with critical movements LoS 'C' or better. The Orléans/Innes intersection does experience additional congestion in the afternoon peak hour based on the level of traffic along the corridor. The Lamarche/Innes intersection is also shown to experience peak hour congestion with its current unsignalized design.

Proposed Development

- Lépine is proposing 4 different options as part of their Zoning By-Law Amendment and Plan of Subdivision Application, as summarized below:
 - **Option 1:** Eight (8) residential buildings, 7-storeys high consisting of 873 residential units.
 - **Option 2:** Five (5) residential buildings, 7-storeys high consisting of 525 residential units and commercial uses fronting Innes Road which could include a grocery store, a retail store, a gas station and drive-thru facilities.
 - **Option 3:** Six (6) residential buildings, 7-storeys high consisting of 623 residential units and a long-term care facility with 325 chambers.
 - **Option 4:** Three (3) residential buildings, 7-storeys high consisting of 275 residential units, commercial uses fronting Innes Road which could include a grocery store, a retail store, a gas station and drive-thru facilities, and a long-term care facility with 325 chambers.
- The proposed development is expected to be a three-phased development with a 2031 buildout year. The highest trip generator among the listed options was Option 2. It is projected to generate approximately 260 to 275 'new' vehicle trips during the weekday morning and afternoon peak hours.
- Option 1 is projected to generate approximately 135 to 130 'new' transit trips during the AM and PM peak hour periods respectively, which is expected to be accommodated by existing frequent transit route #25. The City's TMP Affordable Network Plan identifies Innes Road and Brian Coburn Boulevard as target corridors for isolated transit priority measures, with continuous measures on Blackburn Hamlet Bypass, connecting to Blair LRT Station.
- The proposed development includes a new local street named François Crescent that intersects Lamarche Avenue at two locations. François Crescent has been designed according to the recent City of Ottawa 20m ROW local road cross section including 2m wide sidewalks on both sides.

François Crescent has also been designed as a 30km/h residential street, based on the corresponding City of Ottawa toolbox, which includes speed humps and periodic bulbouts with parking on one side. With two access intersection to Lamarche Avenue to spread site generated traffic, the designation as a local street is appropriate.
- The proposed François Crescent design will increase on-street parking supply in the area, which mitigates any potential parking infiltration in surrounding neighbourhoods.
- TDM measures are encouraged for the site, including but not limited to preloaded Presto cards for new tenants, TDM coordinator, unbundled car parking from monthly rent, shared commercial/residential visitor parking provisions, etc. TDM measures will be confirmed in each Site Plan Application.

Future Conditions

- Peak hour traffic volumes from nearby adjacent developments were incorporated into the future traffic volume projections. A background growth rate of 1% on Innes Road was applied, which since the revision of this report and post-COVID-19 conditions has been deemed very conservative.
- Lamarche Avenue has already been constructed as a collector road to support the Caivan Lands to the south of the subject site, which includes a multi-use pathway on the west side and a sidewalk on the east side.
- Pedestrian and cycling facilities are proposed within the subject site that will connect to adjacent active transportation network on the west side of Lamarche Avenue and future facilities on the east side of Lamarche Avenue.
- The MMLOS road segment analysis confirmed boundary streets conditions did not meet MMLOS area targets for pedestrians on Innes Road due to the narrow existing sidewalk and posted speeds.

The east side of Lamarche Avenue does not currently meet PLoS as no facilities have been built as of the time of this report writing, however a sidewalk has been approved and will be built in the near future, meeting the PLoS for both sides of Lamarche Avenue. All other MMLoS road segment categories were met.

- The MMLoS intersection analysis showed that all truck target goals were met. Transit targets were met at Pagé and Boyer intersections with Innes given the estimated delays.

Bicycle targets were only met at Lamarche/Innes based on the proposed design concept, which promotes a protected intersection design. The remaining cycling targets were not met due to minor streets not having cycling facilities, the introduction of pocket bike lanes being too long (on Orléans Boulevard) or operating speeds being too high.

The pedestrian targets were not met at any intersection due to the quantity of lanes required to cross on Innes Road.

- The Lamarche/Innes intersection will be upgraded from an unsignalized STOP-controlled intersection to a protected signalized intersection design, based on the City Protected Intersection Design Guidelines (PIDG). Due to conflicts with the opposing driveway, pedestrian and cycling crossings will only be provided on the south and west legs of the intersection. Time separated timings are also proposed on the bi-directional cycling crossing of the west leg and 5s advance for uni-directional crossing of the south leg. No right on red is also proposed to increase cycling priority at the intersection.
- Pagé and Boyer intersections with Innes were shown to operate well by the 2031 horizon. However, the Orléans/Innes intersection will continue to experience congestion during the peak hour periods, but at similar levels to existing conditions.
- By 2031, the new protected signalized intersection at Lamarche/Innes was shown to experience congestion on the eastbound through movement for the PM peak hour, which was influenced by applying the new PIDG - which increases safety and priority of pedestrians and cyclists in the intersection at the cost of vehicle capacity.

Sensitivity analysis showed reducing the estimated annual background growth from 1% to 0.5% or reducing the EB movement alone by 5% would enable acceptable operations based on city standards. It was shown that the PM peak shoulder hours were both at least 10% lower than the PM peak hour, meaning the congested state would only be experienced during PM peak hour and the EB movement would operate well at all other time periods of the day.

- Queuing analysis was completed for the 2031 horizon using Synchro and SimTraffic software at the proposed Lamarche/Innes protected signalized intersection. It was determined that storage lengths may occasionally be exceeded in the critical 2031 horizon, but this is only temporary and would improve by the 2037 EUC Phase 1 horizon. The eastbound movement in the PM peak hour is expected to be strained in 2031, which is similar to existing conditions along the corridor. The PM peak congestion was shown to be isolated to the single peak hour and operated well at all other time periods.
- An additional scenario including 2037 horizon year and the implementation of the EUC Mixed Use Centre Community Design Plan. The EUC proposes new road connections to Lamarche Avenue. At Phase 1, a new road connection to Brian Coburn Boulevard will be established, and ultimately a connection to the future Vanguard Drive extension further east. Lamarche Avenue is expected to operate within its designated classification of a collector road.

The EUC 2037 scenario used assumptions from the approved CastleGlenn TIA Report which reduced the annual growth rate along Innes Road to 0.25% (as opposed to 1%) and approximately 30% of trips to and from Glenview and Caivan Lands using Lamarche/Innes and Boyer/Innes to reroute via Brian Coburn Boulevard or new extensions, bypassing Innes Road.

- By 2037 and completion of Phase 1 of the EUC, the study area intersection operations will improve, including the Orléans/Innes intersection, due to a new road connection established between Lamarche Avenue and Brian Coburn Boulevard that will draw significant traffic away from the Glenview and Caivan Lands that currently use the Lamarche/Innes intersection to access/egress their community. The Lamarche/Innes intersection is expected to operate acceptably based on city performance standards.
- The need for a double northbound left-turn lane on Lamarche/Innes was no longer shown to be required as the intersection performs adequately in all horizons, and anticipated queues can be managed with a single northbound left-turn lane in all future analysis scenarios.
- The proposed design concept shown herein has been initially vetted by the City Traffic Signals Branch, and the required RMA for the Lamarche/Innes protected signalized intersection has since been submitted to City staff.

Based on the preceding report, the proposed Lépine Development located at 270 Lamarche Avenue (formerly 3490 Innes Road) is recommended from a transportation perspective.

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